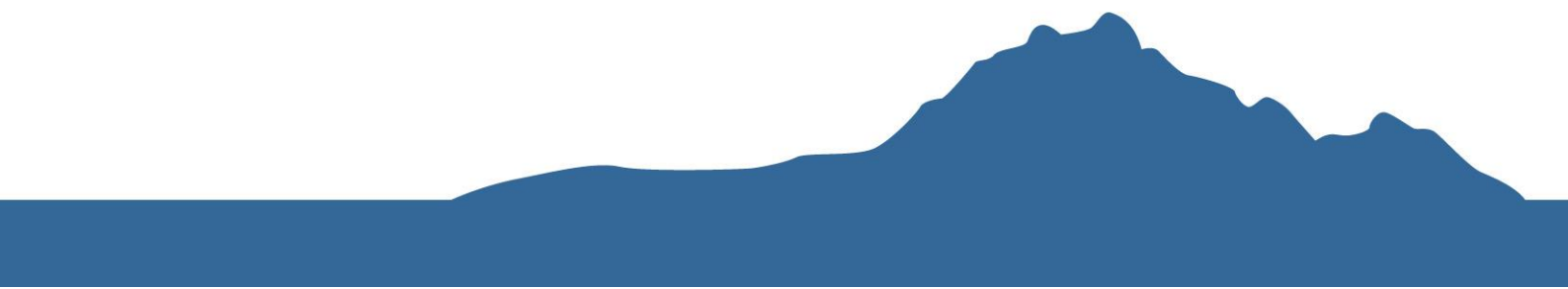




Agenda  
Ordinary Council Meeting  
24<sup>th</sup> September 2015



## CERTIFICATION

"I certify that with respect to all advice, information or recommendation provided to Council with this agenda:

1. The advice, information or recommendation is given by a person who has the qualifications or experience necessary to give such advice, information or recommendation, and;
2. Where any advice is given directly to Council by a person who does not have the required qualifications or experience that person has obtained and taken into account in that person's general advice the advice from an appropriately qualified or experienced person.

Note: S65(1) of the *Local Government Act 1993* requires the General Manager to ensure that any advice, information or recommendation given to the Council (or a Council Committee) is given by a person who has the qualifications or experience necessary to give such advice, information or recommendation. S65(2) forbids Council from deciding any matter which requires the advice of a qualified person without considering that advice."

Dated this 18<sup>th</sup> day of September 2015.



Raoul Harper  
**GENERAL MANAGER**

# FLINDERS COUNCIL ORDINARY MEETING

## AGENDA

**DATE:** Thursday 24<sup>th</sup> September 2015  
**VENUE:** Furneaux Arts and Entertainment Centre, Whitemark  
**COMMENCING:** 1.00 pm

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### PRESENT

Mayor Carol Cox  
Deputy Mayor Marc Cobham  
Cr Chris Rhodes  
Cr Peter Rhodes  
Cr Ken Stockton  
Cr David Williams  
Cr Gerald Willis

### APOLOGIES

Nil

### STAFF IN ATTENDANCE

Raoul Harper - General Manager  
Sophie Pitchford - Corporate Services Manager  
Vicki Warden - Executive Officer

### CONFIRMATION OF MINUTES

That the Minutes from the Ordinary Council Meeting and the Closed Council Meeting held on the 20<sup>th</sup> August 2015 be confirmed.

### PUBLIC QUESTION TIME

*In accordance with Section 31 (1) of the Local Government (Meeting Procedures) Regulations 2005 and the Flinders Council Policy the following procedures be adhered to at public question time:-*

*It is the policy of the Flinders Council to allow a 'Question Time' at Ordinary Council Meetings, during which members of the public may ask questions of the Council relating to Flinders Council matters.*

*The basis on which questions may be asked is:*

- 1. All questions will be addressed through the Chair (being the Mayor in normal circumstances) who will answer them as she/he sees fit. Under no circumstances will members of the gallery be permitted to address or question either elected members or officers of the Council. The Chair may*

- delegate answers to the appropriate Councillor or staff member if appropriate.*
- 2. Persons addressing the Chair must pay the respect due to that office. Failure to do so may mean their address is terminated without notice.*
  - 3. Where the answer cannot be provided immediately, it will be provided in writing within 14 days and tabled at the following Ordinary Council Meeting.*
  - 4. All questioners are encouraged to register their intent to question with the General Manager before the meeting. Preference will be given to those who have so registered.*
  - 5. Question time shall not extend longer than 30 minutes and may be divided into two 15 minute sessions.*
  - 6. The actual timing of the session(s) is to be immediately after the opening of the meeting and advertised with the notice of meeting.*

#### **LATE AGENDA ITEMS**

Nil

#### **DECLARATION OF PECUNIARY INTEREST**

*In accordance with Part 2 Regulation 8 (7) of the Local Government (Meeting Procedures) Regulations 2005, the Chairman of a meeting is to request Councillors to indicate whether they have, or are likely to have, a pecuniary interest in any item on the agenda.*

*Accordingly, Councillors are requested to advise of a pecuniary interest they may have in respect to any matter appearing on the agenda, or any supplementary item to the agenda, which the Council has resolved to deal with, in accordance with Part 2 Regulation 8 (6) of the Local Government (Meeting Procedures) Regulations 2005.*

#### **LEAVE OF ABSENCE**

Nil

#### **PETITIONS**

Nil

## **WORKSHOPS & INFORMATION FORUMS**

**File No: COU/0205**

### **Council Workshop held on 10<sup>th</sup> September 2015**

Council held a Workshop on the following subjects:

- Item 1 Airport site visit
- Item 2 Whitemark Master Plan – Robyn Cox
- Item 3 DRAFT Strategic Plan – Community consultation
- Item 4 Flinders Hub Project – Seth Langford, Specialist Renewable Engineer, Hydro
- Item 5 TNT Infrastructure Audit – Jerry de Gryse, Inspiring Place
- Item 6 Banking – where to from here
- Item 7 Code of Tender and Contracts Policy – Sophie Pitchford
- Item 8 Investment Policy & Budget Review – Sophie Pitchford
- Item 9 Citizen of the Year Award

#### **Councillors Present:**

Mayor Carol Cox, Deputy Mayor Marc Cobham, Cr Chris Rhodes, Cr Peter Rhodes, Cr Ken Stockton and Cr Gerald Willis.

#### **Apologies:**

Cr David Williams

#### **Staff and Consultants Present:**

Robyn Cox - Strategic Planner (Item 2 and 3 only), Jerry de Gryse - Inspiring Place (Item 5 only), Jana Harper - Community & Economic Development Manager (Item 5 only), Seth Langford - Specialist Renewable Engineer, Hydro (Item 4 only), Sophie Pitchford - Corporate Services Manager and Vicki Warden - Executive Officer (Item 3 only).

*As workshops and information sessions are for information and discussion purposes only, no decisions are made or foreshadowed at these proceedings.*

#### **VOTING REQUIREMENTS:**

Simple Majority

#### **RECOMMENDATION:**

That the Council Workshop held on 10<sup>th</sup> September 2015 be noted.

#### **DECISION:**

## **PUBLIC MEETINGS**

Nil

## **COUNCILLOR'S QUESTIONS ON NOTICE**

Nil

## **COUNCILLOR'S QUESTIONS WITHOUT NOTICE**

*Regulation 29 of the Local Government (Meeting Procedures) Regulations 2005 specifies that in putting a Question Without Notice a Councillor must not offer an argument or opinion, draw any inference or make any imputations except so far as may be necessary to explain the question. The Chairperson must not permit any debate of a Question without Notice or its answer.*

## **PUBLICATIONS/REPORTS TABLED FOR COUNCIL INFORMATION**

Nil

## REPORTS TO BE RECEIVED

### Furneaux Community Health Special Committee

File No: CSV/0912

Annexure 1: *Furneaux Community Health Special Committee 3<sup>rd</sup> June 2015 Confirmed Minutes*

#### OFFICER'S REPORT (Raoul Harper, General Manager):

The confirmed minutes of the Furneaux Community Health Special Committee meeting held on Wednesday 3<sup>rd</sup> June 2015 have been provided for consideration. The minutes outline what the committee has been working on to date and can now be accepted by Council.

#### OFFICER'S RECOMMENDATION

That the confirmed minutes of the Furneaux Community Health Special Committee meeting held on Wednesday 3<sup>rd</sup> June 2015 be accepted.

#### DECISION:

### Furneaux Community Health Special Committee

File No: CSV/0912

Annexure 2: *Furneaux Community Health Special Committee 12<sup>th</sup> August 2015 Unconfirmed Minutes*

#### OFFICER'S REPORT (Raoul Harper, General Manager):

The unconfirmed minutes of the Furneaux Community Health Special Committee meeting held on Wednesday 12<sup>th</sup> August 2015 have been provided for consideration. The minutes outline what the committee has been working on to date and can now be noted by Council.

#### OFFICER'S RECOMMENDATION

That the unconfirmed minutes of the Furneaux Community Health Special Committee meeting held on Wednesday 12<sup>th</sup> August 2015 be noted.

#### DECISION:

**Lady Barron Hall and Recreational Special Committee**

**File No: AME0503**

**Annexure 3:** *Lady Barron Hall and Recreational Special Committee 14<sup>th</sup> August 2015 Unconfirmed Minutes*

**Annexure 4:** *WG Holloway Park Proposal*

**Annexure 5:** *Requests for Service March 2015*

**OFFICER'S REPORT (Raoul Harper, General Manager):**

The unconfirmed minutes of the Lady Barron Hall and Recreational Special Committee held on Friday 14<sup>th</sup> August 2015 have been provided for consideration. The minutes outline what the committee has been working on to date and can now be noted by Council.

**OFFICER'S RECOMMENDATION**

That the unconfirmed minutes of the Lady Barron Hall and Recreational Special Committee held on Friday 14<sup>th</sup> August 2015 be noted.

**DECISION:**



## COUNCILLORS' REPORTS

### Deputy Mayor's Report

File No: COU/0600

ACTIVITIES: 20<sup>th</sup> August 2015 – 15<sup>th</sup> September 2015

DATE	ITEM
20/08/15	Council meeting
21/08/15	Attended Flinders Flicks festival
24/08/15 - 31/08/15	Off island
03/09/15	Attended exhibition opening at community gallery
04/09/15	Attended running festival pasta night
06/09/15	Attended exhibition opening at Mountain Seas
07/09/15	Meeting with community member re "Quoin" development
09/09/15	Meeting with community member re housing of refugees
09/09/15	Meeting with Community Development staff re "Croon" concerts in December
10/09/15	Airport inspection and council workshop –all day
10/09/15	Meeting with community member re "Quoin" development
11/09/15	Meeting with community member re housing of refugees
11/09/15	Discussion with community member re Whitemark Foreshore
11/09/15	Discussion with two community members re tourism infrastructure
11/09/15	Meeting with organisers of "Croon" event
12/09/15	Discussion with three community members re "Quoin" development
14/09/15	Meeting with two community members re refugee housing
15/09/15	Meeting with a community member re "Quoin" development

### VOTING REQUIREMENTS:

Simple Majority

### RECOMMENDATION:

That the report be received.

### DECISION:

**Report from Councillor Gerald Willis as the Flinders Council Representative on TasWater**  
**File No: COU/0312**

**CORRESPONDENCE IN:**

<b>DATE</b>	<b>ITEM</b>
10/09/15	Email from Ailsa Sypkes, General Manager Legal and Governance, advising that there will be a meeting of the Board Selection Committee on Friday 6 November 2015 at Campbell Town.
10/09/15	Email from Ailsa Sypkes, General Manager Legal and Governance, advising that there will be a meeting of the Board Selection Committee on Thursday 12 November 2015 at Launceston to commence following a General Meeting of shareholders of Taswater to be held the same day.

**VOTING REQUIREMENTS:**

Simple Majority

**RECOMMENDATION:**

That the report be received.

**DECISION:**

**MAYOR'S REPORT:**

<b>ACTION</b>	<b>Information</b>
<b>PROPONENT</b>	Mayor C Cox
<b>FILE REFERENCE</b>	COU/0600
<b>ASSOCIATED PAPERS</b>	Nil

**REPORT:**

**APPOINTMENTS:**

11/08/15	Executive briefing – Runway pavement
12/08/15	Furneaux Community Health Special Committee meeting
14/08/15	Lady Barron Hall & Recreational Special Committee Meeting
17/08/15	Red Cross – Communicating in recovery training
20/08/15	Council Meeting
21/08/15	Flinders Flicks
26/08/15	Launch of Instagram competition by Flinders Island Tourism and Business Association (FITBA)
29/08/15	Junior football & netball grand finals
29/08/15	Lions Market
03/09/15	Met with School Principal
03/09/15	Gallery opening – Journey to Healing
02/09/15	Met with Cr Willis & Cr Stockton
04/09/15	Flinders Five Pasta Night
08/09/15	Met With S Crawford and D Madden
10/09/15	Councillor Workshop
17/09/15	Met with Councillors

**Instagram Launch:**

The launch followed the AGM of FITBA and was attended by FITBA guests James McKee the Chair of Tourism Northern Tasmania (TNT) and Luke Martin the CEO of the Tourism Industry Council Tasmania (TICT). Luke, in launching the Instagram competition, advised that the Island's strength in growing the tourism industry, lies in the strength of FITBA, Council and industry working in a united manner with joint purpose. This gives a strong positive message to government and investors. Photos and videos can be entered to Instagram using the hashtag #eatflindersisland. It was Luke's first visit to the Island and he and James toured the Island the next day, also visiting a proposed tourism development.

**Sport:**

The junior football grand finals and the netball final game were played on a day that was very much on the cool side, but dry. The turnout of players and

supporters was fantastic and the high skill levels made the games entertaining - around 64 players in all.

### **Gallery:**

I attended the Gallery opening of the Heart and Soul - Journey to Healing exhibition, the culmination of a project to assist community members to come to terms with the death of loved ones. The felted quilt included the names of many of our residents who have recently left us. The Project was made possible by the Tasmanian Association of Hospice and Palliative Care.

### **Pasta Night:**

Pat Farmer the school boy who did not achieve at anything, took his inspiration from Cliff Young, combined it with determination and pigheadedness to achieve his great runs. His messages were “you can’t win if you don’t finish”, “take the opportunities that come your way as you won’t know if you can do if you don’t try” and “do it for a cause”. Around 100 people attended the night including a group of local teenagers who had put a team together to run the “Pub to Pub”. They succeeded and came second in the team section. I am proud to say that Council also supported this event and was acknowledged on the night. I applaud the tenacity and effort that the organising group has in luring great achievers to Flinders each year for this event.

### **Field and Game State Championships:**

Whilst I unfortunately could not attend this event due to other commitments, I congratulate the organisers on what has been reported to me as a highly successful event. I understand over 90 shooters participated with many of them being from “overseas”. This event is a boost to our visitor numbers and a credit to the organisers who undertake the massive task of coordinating not only the event but the arrival of the many visitors the event draws to our Island.

### **S Crawford Meeting:**

Steve brought to me the idea of having 5-12 refugee families housed on Flinders. We had a brief discussion on the pros and cons, including housing availability and work opportunities, and I took the discussion to the Council workshop. This is an action that needs to be driven from within the community as a whole and not from the Council.

### **CORRESPONDENCE IN:**

<b>DATE</b>	<b>WHO</b>	<b>SUBJECT</b>
13/08/15	Community Member	Background information for Visa support
13/08/15	G Brown, Department of Premier and Cabinet	Rates Resolution information
14/08/15	S Watson, LGAT	The Pulse - 14/08/15
14/08/15	S Hensen, Port &	Release of Addendum to Bass Strait

	Coastal Marine Services P/L	Shipping Proposal put out in June
16/08/15	S Gamble, Hydro Tasmania	Invitation to invite-only International Workshop on King Island, 18 & 19 November 2015
19/08/15	Australian Local Government Association (ALGA)	2015 National Local Roads & Transport Congress
19/08/15	Centre for Local Government, University of Technology, Sydney	Presentations and recording from the 2015 Research Symposium on 21 <sup>st</sup> July available online
19/08/15	ALGA	Invitation to National Roads Conference - Ballarat, 17-19/11/2015
20/08/15	West Tamar Council	Media Release regarding UTAS
20/08/15	Anglican Parish of Furneaux Islands	Annual Report 2014-15
20/08/15	Tasmanian Census Regional Management Unit - Australian Bureau of Statistics	Next Census, 9 <sup>th</sup> August 2016. Link to "Census of Population and Housing: Nature and Content, Australia 2016
21/08/15	UTAS	Invitation to 'Welcome Home Week'
22/08/15	UTAS	Invite to State Reception celebrating 125 <sup>th</sup> Anniversary
25/08/15	D Lovegrove - Community Member	Submission to Strategic Plan Consultation
26/08/15	M Buck, FITBA	Submission to Strategic Plan Consultation
27/08/15	G Barnett MP	Invitation to celebrate Her Majesty, Queen Elizabeth as the longest serving monarch in British History
27/08/15	L Giddings MP	Re Land Use Planning and Approvals (Tasmanian Planning Scheme) Amendment Bill 2015
28/08/15	ALGA	Federal Assistance Grants and Local Government
02 & 04/09/15	Hydro Tasmania	Re presence at Isolated Power System Connect 2015 on King Island 18-19 November
03/09/15	Rate Payer	Rates query on lease land
04/09/15	P Ruddock	Invite to National Consultation on Citizenship
04/09/15	Northern Tasmania Development (NTD)	Performance review Information

04/09/15	NTD	Chinese Delegation – 21 & 22 September
08/09/15	NTD	Regional Leadership program – Cost/Benefit Analysis Training
08/09/15	LGAT	Advice of President elected
09/09/15	M Grimshaw	Copy of Submission to Quoin Development Application
09 & 11/09/15	LGAT	Education Ambassadors Tasmania information
09/09/15	NTD	Invitation to farewell for CEO Derek Le Merchant
10/09/15	A. Rae	Advice of submission to the Quoin Development DA
10/09/15	B. Stubbs	Advice of submission to the Quoin Development DA
11/09/15	Launceston Airport	Invitation to Annual Stakeholder report Event
14/09/15	Tourism Northern Tasmania	AGM - Notification
15/09/15	LGAT	LGAT General Management Committee – Notice of Election for Southern Representative
15/09/25	LGAT	Local Government Regional Breakfast Series
15/09/15	LGAT	Advice of Code of Conduct Bill now passed both houses of Parliament
15/09/15	Tasmanian Audit Office	Final Management Report 2014-15 Audit
17/09/15	K Rowlings, Westpac	Re Whitemark Instore
17/09/15	LGAT	Invitation to Participate in Planning Workshop
17 & 18/09/15	P Hodgen, CEO Launceston Airport	Invitation to Participate in Stakeholder Survey 17

#### **CORRESPONDENCE OUT:**

<b>DATE</b>	<b>WHO</b>	<b>SUBJECT</b>
13/08/15	Property Owners	Letter from Valuer General & Mayor re error in rates due to wrong Adjustment Factors being applied by the Valuer Generals Office
16/08/15	S Gamble, Hydro	Query on International Workshop on King Island
20/08/15	Tasmanian Electoral Commission	Flinders vote for LGAT president
26/08/15	K Stephenson, LGAT	Flinders Council's position on Code of

		Conduct activation period
27/08/15	A Carnell	Response to email advising of submission to the Killiecrankie Toilet DA
08/09/15	Clarence City Mayor, Cr D Chipman	Congratulations on election as President of LGAT
08/09/15	A Nikolic	Query responsibility of CBA in regional remote Australia
10/09/15	M Grimshaw	Thank you for copying into Submission to the Quoin DA
11 & 16/09/15	K Rowlings, Westpac	Query regarding Westpac Instore
15/09/15	B. Stubbs	Response to email advising of submission to the Quoin DA
15/09/15	A. Rae	Response to email advising of submission to the Quoin DA
16/09/15	Ciaran Condran	Visa support letter
16/09/15	F Bryson	Thank you for submission on the Draft Strategic Plan
16/09/15	M Buck	Thank you for submission on the Draft Strategic Plan

#### **VOTING REQUIREMENTS:**

Simple Majority

#### **RECOMMENDATION:**

That the Mayor's report be received.

#### **DECISION:**

## OPERATIONAL BUSINESS OF COUNCIL

### A. DEVELOPMENT SERVICES AND PLANNING APPLICATIONS

Item A1: Development Application – (Flinders Council)

File No: DA2015/034

Annexure 6: Site Plan

Annexure 7: Drawings

Annexure 8: Representations

### B. NOTICE OF MOTIONS

Item B1: Notice of Motion from Mayor Carol Cox - Federal Assistance  
Grants Prepayment

File No: FIN/0910

Item B2: Notice of Motion from Cr Peter Rhodes – Monthly Development  
Application Report

File No: DSV/0300

Item B3: Notice of Motion from Ken Stockton – Utilisation of Furneaux  
Group Aviation Special Committee

File No: COM/0104

### C. CORPORATE SERVICES

Item C1: 2015-16 Budget

File No: FIN/0701

Annexure 9: 2015-16 Budget

### D. GOVERNANCE

Item D1: Strategic Plan 2015

File No: ADM/0500

Annexure 10: Strategic Plan 2015

Annexure 11: Community submissions

Item D2: Local Government Reform

File No: ADM/0500

Annexure 12: Letter from Peter Gutwein

Annexure 13: Email from Phillip Hoysted (For Elected Members only)

Annexure 14: Project Brief (For Elected Members only)

Annexure 15: Draft Memorandum of Understanding (For Elected Members  
only)



**Item D3: Councillor Resolution Report**  
**File No: COU/0600**  
*Annexure 16: Councillor Resolution Report September 2015*

**E. CLOSED COUNCIL**

**Item E1: Closed Council Item**  
**File No: PUB/0800**  
*Annexure 17 - 21: For Elected members only*

**Meeting Closed**

## **A. DEVELOPMENT SERVICES AND PLANNING APPLICATIONS**

*Pursuant to Section 25 of the Local Government (Meeting Procedures) Regulations 2005 the Council will now act as a Planning Authority under the Land Use Planning and Approvals Act 1993.*

### **Item A1: Development Application – (Flinders Council)**

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Flinders Council
<b>OFFICER</b>	James Ireland (Consultant Town Planner)
<b>APPROVED BY</b>	Karin Van Straten (Senior Consultant Town Planner)
<b>FILE REFERENCE</b>	DA2015/034
<b>ASSOCIATED PAPERS</b>	<i>Annexure : Site Plan Annexure: Drawings Annexure : Representations</i>

Proposal: Toilet and change room (minor public utility) in the Environmental Management and Recreation Zone

Location: Killiecrankie Nature Recreation Area, Palana Road

Applicant: Flinders Council

Zoning: Environmental Management Zone

Special Areas: Shorelines, Water bodies and Watercourses

Representations: 14

### **INTRODUCTION:**

This report considers an application for a toilet and change room (minor public utility) in the environmental management zone at Killiecrankie Nature Recreation Area, adjacent to the western end of Killiecrankie Beach.

### **Subject Site**

The subject site is the Killiecrankie Nature Recreation Area, a title of over 850ha centred on Mount Killiecrankie and extending south along the shoreline of Killiecrankie Bay to Killiecrankie Bluff. The part of the site where the proposal is located is a roughly 50m wide strip running from the top side of the beach up to the rear boundary of lots with frontage to Armstrong Avenue.



### Zoning

The subject property is located within the Environmental Management Zone, pursuant to the *Flinders Planning Scheme 1994*. Minor public utility is a permitted use in the zone. As the site is affected by the Shorelines, Water bodies and Watercourses Special Area, the application is discretionary.

### **Special Areas**

The part of the site where the proposal is located is affected by the Shorelines, Water bodies and Watercourses Special Area.

### **Statutory Timeframes**

Date Received: 7/8/15

Request for further information: NA

Information received: NA

Advertised: 12/8/15

Closing date for representations: 26/8/15

Decision due: 25/9/15 (extended)

## **OFFICER'S REPORT:**

### **General**

It is proposed to construct a combined accessible toilet and change room in a location 17m to the west of the picnic shelter located adjacent to the western end of Killiecrankie Beach. It will be setback 2m from the southern, landward boundary of the lot and 46m from the high water mark in Killiecrankie Bay.

## **Part 3**

### **Part 3.10 Consideration of Applications for Planning Permits**

Council shall take into consideration the following:

- 1. the objectives, the intent of the zone, use and development principles, any development plan affecting the land and any relevant development standards or other relevant requirements of the Scheme;*

An assessment is made below. Note that there is no applicable development plan:

#### **5.10.1 Zone Intent**

*The Intent of the Environmental Management and Recreation zone is to provide for the sustainable management of the natural and physical resources found on Crown lands and other lands whilst providing opportunities for public recreation at suitable sites. This intent recognises that on Crown lands that are leased, various use rights have been established and may continue with appropriate management under the terms and conditions of those leases. The Environmental Management and Recreation zone also contains places of special importance for the conservation of species and for their*

*cultural heritage value; the intention is that those places be identified, documented and protected from inappropriate Use or Development.*

**COMMENT:** The proposal is located in a public recreation area adjacent to Killiecrankie Bay with facilities including beach access, car parking, boat ramp, picnic shelter, BBQs and an existing long drop toilet. Accordingly, it is an appropriate location for toilet facilities. Although not considered a place of special importance for the conservation of species or for its cultural heritage value, it is a sensitive coastal site. As such the treatment of wastewater is the primary environmental consideration. The modern wastewater design (AES beds) has improved environmental outcomes over a traditional septic system and is certainly an improvement over the existing long drop toilet. In addition, the location and the low impact design minimises the visual impact. Council has a Crown lease over this part of the site.

#### 5.10.2 Desired Zone Character and Zone Guidelines

*The zone should be characterised by:*

- (a) Landforms, landscapes, places, places and habitats in which natural processes, native vegetation, indigenous fauna and items of cultural heritage are protected from inappropriate Use or Development;*
- (b) Management goals that identify and protect the environmental values and heritage values of particular sites, including (but not limited to) scenic amenity, water quality, water quantity, soil structure, biodiversity, evidence of human occupation and historic use, the presence of rare or endangered species and the absence of exotic species, diseases and weeds;*
- (c) The provision on public land of recreational facilities in a manner which minimises impacts upon identified environmental and heritage values;*
- (d) The restrained and careful application of management practices such as the clearing, burning or grazing of vegetation, the use of herbicides or pesticides, or the construction of tracks and firebreaks and then only after adequate investigation and where it can be demonstrated that such practices are in support of management goals;*

*(e) The careful siting and design of Buildings, Structures, Works and Landscaped Space in order to minimise adverse impacts on the identified values of the locality.*

**COMMENT:** In relation to a), notwithstanding that the subject site is much altered by man, the proposal is not an inappropriate use or development. In relation to b), the protection of water quality is the primary environmental consideration. The modern wastewater design (AES beds) has improved environmental outcomes over a traditional septic system and is an improvement over the existing long drop toilet. The proposal is consistent with c) as is it providing a complementary recreation facility in an appropriate location. Criterion (d) is not applicable. In relation to e), the location and the low impact design minimises the visual impact.

#### 5.10.4 Development Standards

*There are no minimum height or setback requirements except those necessary to meet the zone intent.*

**COMMENT:** The location of the proposal 2m from the southern boundary is considered appropriate as the land to the south is Council owned and is effectively part of the reserve area. It also contains large trees which effectively screen the building from most viewpoints. The building itself is modest (18.5m<sup>2</sup> floor area and 3.45m high) and has natural, subdued finishes.

2. *any relevant proposals, reports or requirements of any public authorities;*

Not applicable. None were received.

3. *any representations received following public notification where required under the Act;*

**Fourteen representations were received. They are summarised below:**

Issue	Officer Comment
The proposed location is too close to the existing BBQ/picnic area.	Council's Environmental Health Officer was involved in the design of the wastewater system and the separation distance. Providing good amenity and convenience on a small site with limited suitable locations is a balancing act.
The <i>Killiecrankie Foreshore Draft Concept Plan (KFDCP)</i> showed another location for the toilet.	This is true. On further investigation, it was shown that the location highlighted on this plan was not suited

	to wastewater disposal, hence the relocation. The KFDCP is not part of the Planning Scheme.
The toilet could be located elsewhere on the site or on another nearby site.	Council can only consider the application made for this location. If it is to consider another site, this application must be refused and another made.
The toilet will be located on a pétanque court.	The pétanque court is not a formal Council or Crown facility. Nonetheless, the provision of another nearby site for such an activity could be supported by Council.
The proposed location could be the site of a playground.	A playground is not part of the long term strategic vision for the site and was not entertained in the KFDCP. However, the proposal does not prevent a future playground being located elsewhere on the site.
Lack of disabled access.	The proposal is designed to be accessible.
The toilet is too close to the shoreline, with impacts from sea-level rise	The State Government recently mapped sea level rise. For Flinders Island, both a 20cm and 80cm rise by 2050 were mapped. The proposed location is not affected by either.
A <i>de facto</i> parking area will emerge near the toilet block.	The main parking area is located close to the proposal. Some traffic management measures may be required to discourage parking directly adjacent to the proposal if it becomes a problem.
The toilet is not a composting toilet.	A composting toilet was considered, but it was found that a flushing toilet better suits the expected usage levels and will provide better amenity for users.
Block views	Notwithstanding that this is not a planning consideration, the location of the proposed building and the design of it will have a very limited impact on views.

4. *whether any part of the land is subject to:*

- (a) landslip, soil instability, or erosion;*
- (b) excessive slope;*
- (c) ponding or flooding;*
- (d) bush fire hazard;*
- (e) a Protected Catchment District under Water Management Act 1999;*
- (f) any Special Area Provisions in Part 7;*
- (g) pollution; and*
- (h) other hazards to safety or health.*

**The land is subject to Special Area Provisions in Part 7 (Shorelines, Water bodies and Watercourses). An assessment of this is made elsewhere in this report.**

5. *whether the proposed use or development is satisfactory in terms of its siting, size or appearance and levels of emissions in relation to:*

- (a) existing site features;*
- (b) adjoining land;*
- (c) the streetscape and/or landscape;*
- (d) the natural environment;*
- (e) items of historic, architectural or scientific interest;*
- (f) buffer zones, attenuation areas,*
- (g) easements;*
- (h) a water supply for firefighting purposes;*
- (i) any received pollution;*
- (j) the escape of pollutants into storm drains and watercourses: and*
- (k) isolation, separation from other lands.*

**An assessment of these is made elsewhere in this report.**

6. *whether the proposed use or development will be supplied with an adequate level of infrastructure and services, and if there is any necessity to improve deficient access, roads or road junctions, water, sewerage, electricity or transport services and the like, without detriment to existing users;*



The proposal is 'off the grid' as it has its own water supply (rainwater into tanks with water delivery via truck if absolutely necessary) and wastewater disposal (AES beds). It is not necessary to improve the already suitable vehicular access.

7. *whether the proposed use or development would adversely affect the existing and possible future use or development of adjacent land, and vice versa;*

There is no agricultural use on adjacent land. Notwithstanding this, the development of the subject site will not adversely affect any future agricultural use on adjacent land.

8. *the provision of adequate landscaping, amenity facilities and illumination, and the treatment of the site generally;*

Not applicable. Landscaping or illumination not required.

9. *the sight distances available to and from proposed point(s) of access, together with an estimate of the speed of passing traffic;*

Not applicable. The existing access point is used.

10. *the design and siting of the proposal to enable reduction in energy consumption through alternative energy use or reduction in demand; and*

The proposal does not consume any energy.

11. *the safety and well-being of the general public.*

Complies.

12. Any other matter which Council is of the opinion is relevant to the particular application.

None stated.

## **Part 6 – Use and Development Principles**

- 6.0 Use and development shall be consistent with the following principles:

## **6.1 Use**

- (a). Use or development shall not unreasonably impact on any existing or intended use of development of neighbouring land.

**COMMENT: Complies**

## **6.2 Character**

- (a) Use and development shall adequately respect the character of, and future intentions for the area in which it is to be located.
- (c) Use or development (including public facilities and services) should adequately respect the surrounding streetscape and neighbouring use or development, particularly in relation to scale, setbacks, form (including roof shape), landscaping, materials, colours and fencing.
- (e) Where trees are an important element in the character of an area they should be retained.

**COMMENT: Complies**

## **6.3 Amenity**

**COMMENT: Not applicable to this assessment. Relates to habitable buildings.**

## **6.4 Environment**

- (a) Use or development shall not be allowed to detrimentally affect the environment. All areas, and sensitive ecological and/or visual areas in particular, shall be developed in a manner and to an extent which is consistent with the protection of the values of the area.
- (b) Use or Development and land management practices shall be directed towards achieving environmental sustainability, biodiversity and ecological balance, and avoiding environmental damage such as soil erosion, coastal dune erosion, loss of important animal and plant species and increases in vermin populations.
- (f) Use or development shall be of a suitable form and siting to avoid any adverse impact on any watercourse and vice versa. Use or development (including the siting of effluent disposal systems)

shall be setback a minimum of 40 metres, or such distance as is required, from a watercourse to avoid degradation of water quality.

- (g) Use of land in the vicinity of those watercourses identified in Schedule 3 shall provide Riparian Reserves in an appropriate location and form.

**COMMENT: Complies. Assessed elsewhere in this report.**

### ***6.5 Heritage***

**COMMENT: Not applicable to this assessment.**

### ***6.6 Access and Parking***

- (b) All Use or Development shall provide satisfactory pedestrian and vehicular access which is suited to the volume and needs of future users.
- (c) Buildings and spaces intended for public access shall provide for satisfactory use and access by the disabled; the requirements of the Building Regulations in relation to AS1428.1-1988 shall be met.
- (h) New Use or Development shall provide a suitably constructed driveway of a width to provide for the safe ingress and egress of the anticipated volume of traffic associated with the Use or Development
- (i) New Use or Development shall provide adequate car parking to provide for the demand it generates and shall be capable of being safely accessed.
- (j) On site turning shall be provided for development involving significant traffic volumes, heavy vehicle types and/or on roads which carry significant amounts of traffic.

**COMMENT: Complies. Assessed elsewhere in this report.**

### ***6.7 Services***

- (c) In areas not serviced with water use or development shall provide adequate water supply and effluent disposal systems. Each dwelling shall provide a potable water storage facility (minimum

capacity of 40kl) to provide for the anticipated number of occupants, and a wastewater disposal system approved by the Council's Environmental Health Officer

- (e) Use or Development shall be appropriately sited, designed and constructed to avoid conflict with service mains (including telephone, power, sewer, water and irrigation channels/pipelines). Buildings shall not be erected over any service main or within any easement providing for same whether utilised or not.

**COMMENT: Complies**

### ***6.8 Social Interest***

1. Use or Development should demonstrate how it suits the community interest.
2. Use or Development shall have adequate and appropriate types and levels of access to social facilities and services (eg. shops, government agencies, telecommunication, health services and educational facilities).

**COMMENT: Complies**

### ***6.9 Administration***

- (b) Use or Development proposals should only be approved where the cost to the public of providing and maintaining services is not exceeded by the economic benefit of the use or development to the community.
- (c) In considering any proposal, Council shall obtain the advice and opinion of other relevant group(s), individual(s) or organisation(s) with direct interest in the proposal.

**COMMENT: Complies**

## **Part 7**

### **7.2 Visually Sensitive Special Area**

The objectives of the Visually Significant Areas are:

- (a) To retain the natural appearance of each Area;*
- (b) To minimise the visual impact of Use or Development;*
- (c) To retain and restore where possible the natural vegetation cover.*

In considering an application for Use or development within the Visually Sensitive areas and whether to impose conditions Council shall consider the following matters:

- (a) The objectives listed in Clause 7.2.2*
- (b) The siting, orientation, setbacks, bulk, form, height, scale and external finishes of buildings and structures*
- (c) The visual impact of buildings, clearing, excavation, access, construction, fences, firebreaks or the deposition of fill;*
- (d) The adequacy of proposed landscaping and whether any special works or practices are required to protect the scenic values of the site;*
- (e) Whether development is proposed to be located on skylines or ridgelines.*

**COMMENT:** The subject site has a natural appearance, but also has a number of man-made structures. No vegetation needs to be removed for the proposal and it is located close to large trees which effectively screen the building from most viewpoints. The building itself is modest (18.5m<sup>2</sup> floor area and 3.45m high) and has natural, subdued finishes. No additional landscaping or works are required. The proposal is not located on a skyline or ridgeline.

## **7.5 Shorelines, Water Bodies and Watercourses Special Area**

This affects the full width of the subject site.

Assessment must consider the following clause:

*7.5.3 In considering an application for Use or Development in Shorelines, Water Bodies and Watercourses and whether to impose conditions Council shall consider the following matters:*

- (a) The siting, orientation, setback, bulk, form, height, scale, materials and external finishes of buildings and structures*
- (b) The impact upon water quality, foreshore or streamside vegetation and wildlife habitat of building, clearing, excavation, effluent disposal, access construction, fences, firebreaks or the deposition of fill;*
- (c) Whether land should be acquired by Council as a condition of subdivision or otherwise, to protect the items listed in Schedule 3;*
- (d) Whether additional fencing or any other special works or practices are required to protect the items listed in Schedule 3;*

- (e) *The design, content and location of signage and interpretative displays.*

The proposal is 46m from the high water mark. The building is modestly scaled and finished in natural colours, meeting (a). In relation to (b), the proposal replaces an existing long drop toilet, with resultant improvements in the environmental impact. No vegetation will need to be removed. All wastewater and stormwater will be treated on site and no new access will be required. The land is flat and minimal fill will be required. Requirements (c) to (e) are not applicable as no subdivision, fencing or signage is proposed.

### Referrals

The application was referred to Council's environmental health officer who had no comments. This is because the Officer was involved in the design of the proposal.

### **STATUTORY REQUIREMENT:**

The application was advertised for 14 days in accordance with the Act.

### **POLICY/STRATEGIC IMPLICATIONS:**

The relevant strategic outcome and strategies of the Flinders Council Strategic Plan 2011 are outlined under *Land Use, Development and Building*.

The strategic outcome is identified as:

*"A productive system of land and building development that promotes investment and activity while protecting people and the environmental characteristics of the Flinders municipal area."*

**COMMENT:** The proposal is consistent with this strategic outcome. The proposal promotes tourism whilst protecting the environmental characteristics of the Flinders municipal area.

### **BUDGET AND FINANCIAL IMPLICATIONS:**

It is understood that the cost of the proposal is already in Council's budget.

### **OFFICER'S RECOMMENDATION:**

That the application for a toilet and change room (minor public utility) in the environmental management zone, by Flinders Council for land at the Killiecrankie Nature Recreation Area be **APPROVED** generally in accordance with the plans by Andrew Thomson dated July 2015 (CC590R, site plan) and by Landmark Products Limited dated 12/6/15 (project 26817, sheets 101, 102 and 103).

**Notes:**

1. This permit was issued based on the proposal documents submitted for (DA2017/034). You should contact Council with any other use or developments, as they may require the separate approval of Council.
2. Council will undertake periodic reviews of approved developments to ensure compliance with Planning Permit conditions.
3. This permit is granted pursuant to the Land Use Planning and Approvals Act 1993 and does not constitute any other approval required under any other Act or Regulation.
4. This permit is valid for two (2) years only from the date of approval and will thereafter lapse if the development is not substantially commenced.
5. Where any other approvals under this Act or any other Act are required for the proposed use or development to which this permit relates, the permit does not take effect until those approvals have been granted.
6. This permit takes effect 14 days after the date of Council's notice of determination or at such time as any appeal to the Resource Management and Planning Appeal Tribunal is abandoned or determined. If an applicant is the only person with a right of appeal pursuant to section 61 of the Land Use Planning and Approvals Act 1993 and wishes to commence the use or development for which the permit has been granted within that 14 day period, the Council must be so notified in writing. A copy of Council's Notice to Waive Right of Appeal is attached.

**DECISION:**

***The Council will now conclude its meeting as a Planning Authority under Section 25 of the Local Government (Meeting Procedures) Regulations 2005.***

## **B. NOTICE OF MOTIONS**

### **Item B1: Notice of Motion from Mayor Carol Cox - Federal Assistance Grants Prepayment**

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Mayor Carol Cox
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	Fin/0910
<b>ASSOCIATED PAPERS</b>	<i>Nil</i>

#### **NOTICE OF MOTION:**

That Flinders Council presents the following motion at the Local Government of Tasmania (LGAT) General Meeting scheduled for the 29<sup>th</sup> of October 2015:

*"That LGAT lobbies the Auditor General to have Federal Assistance Grants (FAGs) that are paid in advance prior to the financial year they are meant to be received in, recognised as income in the financial year they relate to, and not in the financial year received as is the current position."*

#### **COUNCILLOR'S REPORT:**

In the 2014-15 year Flinders Council received the following information on the 29<sup>th</sup> of June 2015 from the State Grants Commission:

*"This morning I received advice that the Australian Government has decided to bring forward the first two instalments of the 2015-16 Financial Assistance Grants allocation for payment to the states and territories by 30 June 2015".*

The advance payment of \$650,000 landed in Council's bank on the night of the 30<sup>th</sup> June and has been required by the Auditors to be accounted as revenue in that year of 2014-15. It is needless to say this was a totally unexpected and unbudgeted income, and in fact income that had been budgeted for by Council in the 2015-16 year.

Flinders, like many other Councils, had already considered its Budget Estimates for 2015-16, prior to receipt of this advice on the 29<sup>th</sup> of June. It is impossible for Councils to budget responsibly when the early receipt of FAGs can happen at random and up to the last minute of a financial year.

It is appreciated that the funds have landed in Council's bank early and a benefit will be received from the interest accruing, however Local Government accounting is under the accrual method and thus it is considered that



prepayments of FAGs should be accounted for in the year they are due, not in the year they are made as prepayments.

I hope you can support this motion.

**PREVIOUS COUNCIL CONSIDERATION:**

Nil

**OFFICER'S REPORT:**

The motion is supported.

**STATUTORY REQUIREMENTS:**

*Local Government Act 1993*

**POLICY/STRATEGIC IMPLICATIONS:**

5.0 Corporate Governance and Intergovernmental Relations

**BUDGET AND FINANCIAL IMPLICATIONS:**

The prepayment of FAGs and the accounting treatment currently prescribed is a significant issue for Council budgeting and should be addressed by the sector as soon as possible.

**RISK/LIABILITY:**

The ability to budget with confidence and accuracy is an important aspect of the operation performance of Council. Prepayment of FAGs does create risk that Council will be perceived to be less financially sustainable than is actually the case.

Council is required to have a Long-term Financial Plan in place guiding the allocation of funds and ultimately achieving a surplus. It is extremely difficult to achieve the results Government requires when funds are not received in the budgeted period.

**VOTING REQUIREMENTS:**

Simple Majority

**OFFICER'S RECOMMENDATION:**

That Flinders Council presents the following motion at the Local Government of Tasmania (LGAT) General Meeting scheduled for the 29<sup>th</sup> of October 2015:

*"That LGAT lobbies the Auditor General to have Federal Assistance Grants (FAGs) that are paid in advance prior to the financial year they are meant to be received in, recognised as income in the financial year they relate to, and not in the financial year received as is the current position."*

**DECISION:**

**Item B2: Notice of Motion from Cr Peter Rhodes – Monthly Development Application Report**

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Councillor Peter Rhodes
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	DSV/0300
<b>ASSOCIATED PAPERS</b>	<i>Nil</i>

**NOTICE OF MOTION:**

1) That each Ordinary Meeting of Council be provided with a report listing all Development Applications received by Council for the preceding calendar month. The list should include, in the order of receipt:

- Development Application Number;
- Address of property concerned;
- Category of proposed development (e.g. residential, visitor accommodation, business and professional services etc.);
- Proposed work (e.g. Construction of ..., extensions to ..., change of use, subdivision, demolition, alteration of boundary etc.);
- Date received; and
- Applicant.

2) That the Mayor seeks, from the General Manager, options for the Council to publish this information on the Council's website, including Representation status and Determination outcomes, in a manner similar to that provided by the Launceston City Council, and updated (weekly/fortnightly or monthly) as determined by Council.

**COUNCILLOR'S REPORT:**

It is in the best interest of the Community that Councillors are as well informed as possible about Council activities and developments within the Community. Other municipalities provide planning information to inform Councillors and the wider community. Flinders Council does not currently do so.

The first motion will change that. It is a sensible proposal that should not create any significant additional workload for council officers. It is assumed that Council maintains a form of register to record applications received and allocates a Development Application number or similar, in addition to recording other information pertinent to the Application. A photocopy or spreadsheet printout for the relevant month could be appended to the Agenda Paper for the Council meeting or attached to the Mayor's or a General Manager's report.

Access to such information on a regular basis would allow Councillors to obtain and maintain a better perspective on local developments, and other matters of

relevance to our role. This would also assist them in fulfilling their obligations in relation to land use planning.

#### **PREVIOUS COUNCIL CONSIDERATION:**

Nil

#### **OFFICER'S REPORT:**

Council provides the following information in relation to planning applications:

- 1) When a Development Application is advertised due to its discretionary status, Councillors are emailed informing them of the application, the applicant, the site where the development is proposed and the type of development proposed. Councillors are also notified that they can view the associated plans at the Council Offices.
- 2) Councillors have the ability to "call in" a discretionary application if they believe it is in their or the public's interest to have the application taken to the Planning Authority as opposed to approval (or not) being assessed solely by the Planner and approved (or not) under delegation. This is outlined in the Discretionary Land Use Applications Procedure in place between Councillors and staff.
- 3) Discretionary Development Applications must be advertised in The Examiner and are uploaded to the Council website for the Community to view at any time during the advertising period.

Permitted Uses are not advertised. Permitted applications protect the anonymity of the applicant and their details are not public.

Point 1 of the Motion at hand calls for a monthly report to be provided to Councillors. This can be provided at minimal cost or time impost.

The report from the Councillor states, "*Other municipalities provide planning information to inform Councillors and the wider community. Flinders Council does not currently do so.*" This is incorrect. Council does provide information to Councillors and the Community that exceeds the requirements in this area under the *Land Use Planning and Approval Act (1993)*. It should be noted that the advertisement of discretionary development application on the Council website enables public access in excess of that required or expected under the Act.

The approach employed by Launceston City is very detailed and links directly with the State Government "iplan" project. Launceston and Hobart City Council are the only Councils in Tasmania that employ this level of reporting sophistication to date. Flinders Council is engaged with the State on the "iplan" project and will move to this style of information delivery post the introduction of the Statewide Planning Scheme. Any move to this level of detail prior would be pre-emptive, costly and ultimately a waste of resources. Utilising "iplan" is

the suggested approach and this would align with the goals of the motion at hand.

**STATUTORY REQUIREMENTS:**

*Local Government Act 1993*

*Land Use Planning Approvals Act 1993*

**POLICY/STRATEGIC IMPLICATIONS:**

3.0 Land Use, Development and Building

**BUDGET AND FINANCIAL IMPLICATIONS:**

The delivery of a monthly planning report as part of the agenda will have minimal financial impact.

**RISK/LIABILITY:**

The provision of a report on the status of development applications is of minimal risk.

**VOTING REQUIREMENTS:**

Simple majority

**OFFICER'S RECOMMENDATION:**

1) That each Ordinary Meeting of Council be provided with a report listing all active, approved or refused Development Applications current on the day of the agenda being closed for the monthly Ordinary Meeting of Council. The report is to include:

- Property Identification Number;
- Development Application Number;
- Applicant ( if a discretionary application);
- Address of property concerned;
- Category of proposed development (e.g. residential, visitor accommodation, business and professional services etc.);
- Proposed development;
- Date received; and
- Status of application.

**DECISION:**

**Item B3: Notice of Motion from Ken Stockton – Utilisation of Furneaux Group Aviation Special Committee**

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Councillor Ken Stockton
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	COM/0104
<b>ASSOCIATED PAPERS</b>	<i>Nil</i>

**NOTICE OF MOTION:**

That Council supports the inclusion of the Furneaux Group Aviation Special Committee and its members in discussion, consideration and decision making relating to any significant planned expenditure regarding the infrastructure of the airport, maintenance of current runways to CASA standard and proposal for any new runway construction.

**COUNCILLOR'S REPORT:**

The successful and safe operation of the Flinders Airport is a major consideration for Council as owners and operators of the facility. Maintenance of the current runways is a significant cost and safety concern to Council. The possible necessity to construct a new runway in the future provides significant logistical, financial and accounting challenges to Council. The expertise and experience amongst members of the Aviation Committee is considerable and presently represents willing but unutilised capability which Council should take advantage of by way of inclusion of such expertise in future decision making.

**PREVIOUS COUNCIL CONSIDERATION:**

Nil

**OFFICER'S REPORT:**

The Committee will continue to be engaged with aspects of aviation services as per the terms of reference approved by Council. It is agreed that the Committee does have skills and expertise that could add value to the consideration of reports and future plans for the airport but noted that the Committee should not and does not direct operational decision making.

A Committee can only provide recommendations to Council for consideration. They can't make decisions that bind Council. The scope of the motion seeks to involve the Committee in operational planning and decision making. If that is the goal of the motion at hand then the existing terms of reference will need to be rescinded and new terms of reference developed by the Committee and subsequently approved by Council.

**STATUTORY REQUIREMENTS:**

*Local Government Act 1993*

**POLICY/STRATEGIC IMPLICATIONS:**

2.0 Infrastructure

**BUDGET AND FINANCIAL IMPLICATIONS:**

Unknown at this stage. If a Committee is to be involved in the operational planning and decision making of Council activities it will require more meetings with the Committee, more agendas, reports and minutes and will have a budgetary impact from the expanded staff time required to undertake these tasks.

**RISK/LIABILITY:**

A Special Committee of Council being involved directly in operational planning and decision making is high risk. Council's operational planning and decision making should be informed by expert opinion and advice.

**VOTING REQUIREMENTS:**

Simple Majority

**OFFICER'S RECOMMENDATION:**

That Flinders Council directs the Furneaux Group Aviation Special Committee of Council to review their terms of reference and provide a report back to Council for consideration.

**DECISION:**

## C. CORPORATE SERVICES

### Item C1: 2015-16 Budget

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Council Officer
<b>OFFICER</b>	Sophie Pitchford, Corporate Services Manager
<b>FILE REFERENCE</b>	FIN/0701
<b>ASSOCIATED PAPERS</b>	<i>Annexure 9: 2015-16 Budget</i>

#### **INTRODUCTION:**

The annual budget presented has been revised due to a number of items that came to the attention of Council post the adoption of the 2015-16 budget at the July Council Meeting.

#### **PREVIOUS COUNCIL CONSIDERATION:**

198.07.2015 Council adopted the 2015-16 Budget on 16<sup>th</sup> July 2015.

#### **OFFICER'S REPORT:**

Budget items have been revised to reflect actual income or expenditure which Council is expected to incur for the remainder of the financial year. Other items of expenditure or capital works previously approved by Council at the July Council Meeting for 2015-16 have also been included.

The key items that have been revised are:

- Rates have been adjusted down by \$30,396.71 to reflect the correct adjustment factors;
- Federal Assistance Grant funds have been adjusted down by \$377,709 (Governance) and \$256,620 (Roads) due to the prepayment of the 2015-16 funds on the 30 June 2015;
- An allocation of \$14,500 in the Capital Works Program for the development of a prioritised and costed program of interim pavement repairs for Runway 14/32 and the feasibility of drainage works at the southern end of the runway.
- An allocation of \$9,000 for the purchase of a FOD-Boss sweeper to decrease levels of foreign object debris (FOD) on the airstrip.
- An additional \$15,000 to the Airport for extra internal labour costs associated with the management of the FOD.

#### **STATUTORY REQUIREMENTS:**

*Local Government Act 1993*

#### **POLICY/STRATEGIC IMPLICATIONS:**

5.0 Corporate, Governance & Intergovernmental Relations

**BUDGET & FINANCIAL IMPLICATIONS:**

Annual Plan – all areas.

**RISK/LIABILITY:**

No foreseen risks or legal obligations identified as a result of this Budget Review.

**VOTING REQUIREMENTS:**

Absolute Majority

**OFFICER'S RECOMMENDATION:**

That Council adopts the revised 2015-16 at 24<sup>th</sup> September as the Budget for 2015-16.

**DECISION**



<b>D. GOVERNANCE</b>
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Item D1: Strategic Plan 2015

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Council Officer
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	ADM/0500
<b>ASSOCIATED PAPERS</b>	<i>Annexure 10: DRAFT Strategic Plan 2015</i> <i>Annexure 11: Community submissions</i>

**INTRODUCTION:**

The *Local Government Act 1993* requires Council to prepare a Strategic Plan and complementary Annual Plans to implement it. Each year Council reports progress on meeting its strategic objectives and annual plan actions via the Annual Report. The Draft Strategic Plan was considered at the July Ordinary Meeting and made available to the community for comment, consideration and inspection from 30<sup>th</sup> July 2015 for a four week period. The consultation period has now been completed and the document is recommended for adoption.

**PREVIOUS COUNCIL CONSIDERATION:**

199.07.2015            16<sup>th</sup> July 2015

**OFFICER'S REPORT:**

In preparing the Draft Strategic Plan, Council considered opportunities, challenges and future directions required to sustain the organisation and the Community we serve. Informed by detailed economic, social and community based information on Flinders, regional Australia more generally and trends in regional development theory and practice, the draft Strategic Plan sets a vision for the future delivery of services and the advocacy and support Council can provide the Communities of the Islands.

The Draft Strategic Plan was received by Council and made available for the Community's comment and input. During the 4 week comment period a total of five community submissions and one staff submission were received. The submissions received from the Community were considered by Council at a workshop on the 10<sup>th</sup> of September and have informed the Draft Strategic Plan presented for final consideration.

Council's Strategic Plan sets in place the strategic focus of the organisation for the period of the current Council and beyond and complies with the requirements of the *Local Government Act 1993*.

The Draft Strategic Plan is recommended for adoption.

**STATUTORY REQUIREMENT:**

*Local Government Act 1993*

**POLICY/STRATEGIC IMPLICATIONS:**

Social/Financial/ Environment/Community

**BUDGET AND FINANCIAL IMPLICATIONS:**

The Strategic Plan informs the organisational direction of the Council as a whole and is the lead document to direct the development of the Annual Plan and subsequent budget allocations to tasks and action.

**RISK/LIABILITY:**

No risks identified.

**VOTING REQUIREMENTS:**

Simple Majority

**OFFICER'S RECOMMENDATION:**

That Council formally adopts the Strategic Plan 2015.

**DECISION:**

**Item D2: Local Government Reform**

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Council Officer
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	ADM/0500
<b>ASSOCIATED PAPERS</b>	<i>Annexure 12: Letter from Peter Gutwein Annexure 13: Email from Phillip Hoysted (For Elected Members only) Annexure 14: Project Brief (For Elected Members only) Annexure 15: Draft Memorandum of Understanding (For Elected Members only)</i>

**INTRODUCTION:**

Information is provided to update Councillors on the State Government's program of Local Government Reform including consideration of a benchmarking and resource sharing project for all Northern Tasmanian Councils.

**PREVIOUS COUNCIL CONSIDERATION:**

203.07.2015 16<sup>th</sup> July 2015 Ordinary Meeting

**OFFICER'S REPORT:**

Council resolved the following at its July Ordinary Meeting:

*203.07.2015 Moved: Deputy Mayor M Cobham Seconded: Cr D Williams  
That the Mayor writes to the Minister for Local Government expressing that:*

- 1) Flinders Council has for many years been at the forefront of utilising resource sharing.*
  - 2) Flinders Council will continue to explore how these can deliver improved services and cost efficiencies for our community.*
  - 3) With funding support provided by the State Government, Flinders Council confirms a willingness to explore other models of sharing resources either within our existing agreements or at a regional level.*
- CARRIED UNANIMOUSLY (6-0)*

The local government reform process is squarely focused on the financial sustainability of Tasmanian Local Government and the need to generate efficiencies in service delivery. Discussions have been occurring within the regional Council group to this effect.

Flinders Council has been invited to participate in a project that was initially developed by four northern Councils (Northern Midlands, Meander Valley, West Tamar and Georgetown). Break O'Day, Dorset and Launceston City have also been invited to participate. If all agree this would create a northern regional project to develop benchmarks and investigate a shared services model.

The confidential project brief developed to date is provided for Council consideration. In short, the objective of the initial component of the project would be to undertake a benchmarking process involving Councils in northern Tasmania that would establish a standardised evidence base providing data on both quantitative and qualitative aspects of operations. The data collected would additionally identify areas of potential for resource sharing and other collaboration between the Councils. A consultant who has experience in Local Government would undertake these tasks.

### Current Situation

A meeting was held with the Northern General Managers and State Government representatives on Friday the 14<sup>th</sup> of August at West Tamar Council to further discussions on the Northern Regional initiative to participate in a benchmarking and shared services project.

Discussions focused on the project brief being developed by the region and a draft Memorandum of Understanding (MOU) provided by the Local Government Office (confidential copies are provided for Council information).

A main item of discussion was around the Tender Panel and the consultancies they had selected following an evaluation process that was undertaken earlier this year by the Government with representatives from the Local Government Office, State Treasury and Local Government Association of Tasmania (LGAT) (Katrena Stephenson). The four selected companies from this competitive tender process are:

1. SGS Economics & Planning;
2. Ernst & Young;
3. Deloitte Touche Tohmatsu; and
4. KPMG.

Some General Managers were concerned over past performance of some of the companies and of companies that failed to make the Tender Panel.

The Flinders Council General Manager considers that there was a process of evaluation followed with due diligence and oversight being provided and that a LGAT representative was involved on Local Government's behalf.

It is considered that Council should continue to be involved in the project. Indications from other Northern Councils are that they will participate in the project.

The State Government's position (confidential email provided for Council information) is that the panel of consultants selected by the State will be the ones invited to tender. If other consultants are asked to tender and are preferred by the Councils, then a State Government contribution may not be forthcoming. Given the financial impost and the previous resolution of Council, the General Manager recommends that Flinders only engage in the project if state funding support is forthcoming.

Local Government faces increasingly demanding and complex community expectations with limited resources and competing demands. It is critical that councils find new ways to plan and deliver services so that local government is sustainable and can meet the expectations of their communities. Strategic collaboration and partnerships are ways that councils can respond to these challenges and the project proposal is an important step in benchmarking Council operations against others and then assessing and exploring resource sharing opportunities and performance efficiencies and improvements.

#### **STATUTORY REQUIREMENT:**

*Local Government Act 1993*

#### **POLICY/STRATEGIC IMPLICATIONS:**

Governance

#### **BUDGET AND FINANCIAL IMPLICATIONS:**

Apportionment of cost will be on the basis of the cost of the tender less any contribution from the State Government being split between the Councils on the following basis:

- 40% split equally between each council and the remaining 60% on the ratio of the council population to the total regional population.

Council will be required to consider a budget allocation once the final cost and individual council apportionment has been finalised.

#### **RISK/LIABILITY:**

It is critical that the councils engage an independent consultant to carry out the benchmarking project to ensure openness and transparency. With projects of this nature it is important to analyse the positives and negatives arising from the investigations.

Each council must be open to the provision of data to allow its analysis in a consistent fashion that will support meaningful performance measures and benchmarks. Without a consistent approach to mapping, data collection and input costings the benchmarking project will fail.

#### **VOTING REQUIREMENTS:**

Simple Majority

#### **OFFICER'S RECOMMENDATION:**

That Council:

1. Receives and notes the information presented in this report;
2. Agrees to collaborate with participating Northern Councils to undertake a benchmarking process involving Councils in Northern Tasmania which establishes a standardised evidence base providing data on both quantitative and qualitative aspects of operations and which additionally identifies from the data areas of potential for resource sharing and other collaboration between the Councils;
3. Authorises the Mayor and General Manager to participate in these investigations and projects as outlined and in accordance with Council's resolutions; and
4. Allocates a maximum of \$20,000 at the half-year budget review to engage in the project subject to the State Government providing funding to the project to minimise Flinders Council's costs.

#### **DECISION:**

**Item D3: Councillor Resolution Report**

<b>ACTION</b>	<b>Information</b>
<b>PROPONENT</b>	Council Officer
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	COU/0600
<b>ASSOCIATED PAPERS</b>	<i>Annexure 16: Councillor Resolution Report September 2015</i>

**INTRODUCTION:**

This report identifies the actions taken and actual costs associated with implementing resolutions passed by Elected Members up to September 2015.

**PREVIOUS COUNCIL CONSIDERATION:**

The report is presented on a monthly basis.

**OFFICER'S REPORT:**

Please read Annexure 16 – Councillor Resolution Report September 2015.

**VOTING REQUIREMENTS:**

Simple Majority

**OFFICER'S RECOMMENDATION:**

That the Councillor Resolution Report September 2015 be noted.

**DECISION:**

<b>E. CLOSED COUNCIL</b>
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**Item E1: Closed Council Items**

<b>ACTION</b>	<b>Decision</b>
<b>PROPONENT</b>	Council Officer
<b>OFFICER</b>	Raoul Harper, General Manager
<b>FILE REFERENCE</b>	PUB/0800, AER/0902
<b>ASSOCIATED PAPERS</b>	<i>Annexures 17 - 21: For Elected Members Only</i>

**PREVIOUS COUNCIL CONSIDERATION:**

Considered annually

**REASON FOR CLOSED COUNCIL:**

Item E1 is **CONFIDENTIAL** in accordance with Section 15(2) (g) of the *Local Government (Meeting Procedures) Regulations 2015*.

**VOTING REQUIREMENTS**

Absolute Majority

**OFFICER'S RECOMMENDATION:**

That Council move into Closed Council.

**DECISION:**

**Meeting Closed**