



Agenda Ordinary Council Meeting

21 May 2019



CERTIFICATION

"I certify that with respect to all advice, information or recommendation provided to Council with this agenda:

1. The advice, information or recommendation is given by a person who has the qualifications or experience necessary to give such advice, information or recommendation, and;
2. Where any advice is given directly to Council by a person who does not have the required qualifications or experience that person has obtained and taken into account in that person's general advice the advice from an appropriately qualified or experienced person."

Note:

S65(1) of the Local Government Act 1993 requires the General Manager to ensure that any advice, information or recommendation given to the Council (or a Council Committee) is given by a person who has the qualifications or experience necessary to give such advice, information or recommendation. S65(2) forbids Council from deciding any matter which requires the advice of a qualified person without considering that advice.

Dated this 16th day of May 2019.



Bill Boehm
GENERAL MANAGER

Table of Contents

Item	Page
1 Confirmation of Minutes	1
2 Public Question Time	1
3 Responses to Public Questions.....	2
4 Councillor’s Questions on Notice.....	3
5 Councillor’s Questions Without Notice.....	3
6 Response to Questions Without Notice	3
7 Late Agenda Items	4
8 Declaration of Pecuniary Interest	4
9 Conflict of Interest	4
10 Leave of Absence	4
11 Petitions	4
12 Workshops & Information Forums	5
13 Public Meetings.....	6
14 Publications/Reports Tabled for Council Information	6
15 Reports to be Received.....	7
15.1 Whitemark Community Gym Special Committee.....	7
15.2 Furneaux Community Health Special Committee.....	7
15.3 Furneaux Group Shipping Special Committee	8
16 Councillors’ Reports	9
17 Mayor’s Report.....	9
18 Development Services and Planning Applications.....	12
18.1 Development Application Report.....	12
19 Notices of Motions.....	13
19.1 Notice of Motion – Mayor Annie Revie - Housing Needs Analysis Report Recommendations.....	13
19.2 Notice of Motion – Mayor Annie Revie – Election of Local Government of Tasmania Association President.....	15
19.3 Notice of Motion – Mayor Annie Revie – Change of Council Name	17
19.4 Notice of Motion – Mayor Annie Revie – Donation of Photographs	19
19.5 Notice of Motion – Mayor Annie Revie – Recommendations from the Furneaux Group Shipping Special Committee.....	21
19.6 Notice of Motion – Cr Rachel Summers – Recommendations from the Whitemark Community Gym Special Committee	23
20 Finance	25
20.1 March 2019 Quarterly Financial & Investment Report	25
21 Governance	27
21.1 Changed Time of Ordinary Council Meetings.....	27
21.2 Audit Panel Membership	28

21.3	Quarterly Report on the Northern Tasmania Development Corporation Ltd.	30
21.4	Flinders Council Local Provisions Schedule.....	32
21.5	Flinders Business Economic Social Structural Review Report	36
21.6	Community Grants 2019/20	39
21.7	Gunn Bequest Grants 2019/20.....	41
21.8	Council's 3 rd Quarter Quarterly Report	43
21.9	Councillor Resolution Report	44
22	CLOSED COUNCIL	45
22.1	Closed Council Item – Confidential Report.....	45
22.2	Closed Council Item – General Manager's Performance Review Update.....	45
22.3	Closed Council item – Staffing Matter	45

Flinders Council Ordinary Meeting - Agenda

Tuesday 21 May 2019

Venue Flinders Arts and Entertainment Centre, Whitemark
Commencing 9.00am

Attendees - Councillors Mayor Annie Revie
Deputy Mayor David Williams
Sharon Blyth
Aaron Burke
Vanessa Grace
Peter Rhodes
Rachel Summers

Apologies Nil

Attendees - Staff Bill Boehm | General Manager
Heidi Marshall | Accountant
Vicki Warden | Executive Officer (minute taker)

1 Confirmation of Minutes

RECOMMENDATION

That the Minutes from the Ordinary and Closed Council Meetings held on 16 April 2019 be confirmed.

2 Public Question Time

In accordance with Section 31 (1) of the Local Government (Meeting Procedures) Regulations 2015 and the Flinders Council Policy, the following procedures be adhered to at public question time.

It is the policy of the Flinders Council to allow a 'Question Time' at Ordinary Council Meetings, during which members of the public may ask questions of the Council relating to Flinders Council matters.

The basis on which questions may be asked is

- 1. All questions will be addressed through the Chair (being the Mayor in normal circumstances) who will answer them as she/he sees fit. Under no circumstances will members of the gallery be permitted to address or question either elected members or officers of the Council. The Chair may delegate answers to the appropriate Councillor or staff member if appropriate.*
- 2. Persons addressing the Chair must pay the respect due to that office. Failure to do so may mean their address is terminated without notice.*
- 3. Where the answer cannot be provided immediately, it will be provided in writing within 14 days and tabled at the following Ordinary Council Meeting.*
- 4. All questioners are encouraged to register their intent to question with the General Manager before the meeting. Preference will be given to those who have so registered.*
- 5. Question time shall not extend longer than 30 minutes and may be divided into two 15 minute sessions.*
- 6. The actual timing of the session(s) is to be immediately after the opening of the meeting and advertised with the notice of meeting.*

3 Responses to Public Questions

16 April 2019 Meeting

Question 1: Frances Henwood

The purpose, as recorded on the council's website, for The Lady Barron Hall & Recreation Special Committee is "*To act as caretakers of Lady Barron Hall, Holloway Park, and the Tennis Courts on Lady Barron, so they may be enjoyed by the local community and visitors alike*". Given the building at Holloway Park has been unable to be enjoyed by the local community and visitors for some time because it is being used for storage, I ask the following:

Has the Lady Barron Hall & Recreation Special Committee set a date by which the goods stored in the building at Holloway Park will be removed and if not why not? If not, what date does the Special Committee expect the building to be cleared of extraneous matter?

Has the Special Committee taken any action to recover a portable barbeque which has been removed from the building at Holloway Park, and if so, what action has been taken?

Mayor's Response

Holloway Park is being used to store equipment and furniture as the space is unsuitable for general use at present. However, the space will be cleared in the near future and consideration given to an appropriate use of the facilities. Unfortunately, no action has yet been taken to locate the missing barbeque.

RECOMMENDATION

That the responses to the public question from the 16 April 2019 Council Meeting be noted.

4 Councillor's Questions on Notice

None received.

5 Councillor's Questions Without Notice

Regulation 29 of the Local Government (Meeting Procedures) Regulations 2015 specifies that in putting a Question Without Notice a Councillor must not offer an argument or opinion, draw any inference or make any imputations except so far as may be necessary to explain the question. The Chairperson must not permit any debate of a Question without Notice or its answer.

6 Response to Questions Without Notice

Question 1: Deputy Mayor David Williams

With reference to the North East river subdivision and Edens Road, would it be possible (budget considerations aside) for Council to build the southern end of the road in sections to enable the relevant stages of the development to be sold, thereby allowing us to charge rates? The sale of the southern lots would enhance the visual aspect of the area.

Mayor's Response

The developers of the subdivision at North East River have been in touch with Council and have expressed a desire to complete the 24 lot subdivision DA 2014/0015 and include the overall upgrade of Edens Road. This would include a 2.5 kilometre section at the developer's cost. It is understood that the full section of road would have to be upgraded before land sales could take place (fire assessment conditions).

Staff have been in touch with the developer's surveyor to get an idea of the layout of the road and to provide advice on base material, culverts, gravel overlay etc. Staff will provide a quote for Council involvement (if required), taking into account that Council will have to maintain the road once installed. Discussions are ongoing.

Question 2: Cr Rachel Summers

Can Council please investigate installing a baby changing facility in the Flinders Arts and Entertainment Centre?

Mayor's Response

Installation information and prices are being obtained and the estimated cost will be incorporated into the 2019/20 budget deliberations.

Question 4: Cr Vanessa Grace

Where are we situated with responding to Jo Willis re the signage at Lady Barron store directing tourists to the public toilets at the wharf?

Mayor's Response

Staff have investigated the signage situation for Public Toilets in Lady Barron and signs will be purchased and erected to alleviate the problem. This question had been overlooked and I apologise for the tardiness of this reply.

7 Late Agenda Items

Nil

8 Declaration of Pecuniary Interest

In accordance with Regulation 8 of the Local Government (Meeting Procedures) Regulations 2015, Councillors are required to declare any pecuniary interest that they, or any of their close associates, may have in any matter appearing on the agenda, or any supplementary item to the agenda, before any discussion on that matter.

9 Conflict of Interest

In accordance with the Part 2, paragraph 6 of the Local Government (Model Code of Conduct) Order 2016, Councillors are required to declare any conflict of interest, be in actual, perceived or potential, that they may have regarding any matter appearing on the agenda, or any supplementary item to the agenda before any discussion on that matter commences.

10 Leave of Absence

Nil

11 Petitions

Nil

12 Workshops & Information Forums

File No. COU/0205

Council Workshop – 16 April 2019

Council held a Workshop on the following subjects:

- Item 1. Tourism Northern Tasmania

Councillors in Attendance

Mayor Annie Revie

Cr Vanessa Grace

Deputy Mayor David Williams

Cr Peter Rhodes

Cr Sharon Blyth

Cr Rachel Summers

Cr Aaron Burke

Apologies

Nil

Staff and Consultants in Attendance

Bill Boehm

General Manager

Chris Griffin

CEO | Tourism Northern Tasmania

Vicki Warden

Executive Officer

Council Workshop – 7 May 2019

Council held a Workshop on the following subjects:

- Item 1. Draft Annual Plan
- Item 2. Provision of Fuel
- Item 3. Flinders Business Economic Social Structural Review
- Item 4. Whitemark Structure Plan and Beautification Plan
- Item 5. Gunn Bequest & Community Grants
- Item 6. Rates Information Briefing
- Item 7. Furneaux GEO Trail
- Item 8. Closed Resolution Report - Confidential

Councillors in Attendance

Mayor Annie Revie

Cr Vanessa Grace

Deputy Mayor David Williams

Cr Peter Rhodes

Cr Sharon Blyth

Cr Rachel Summers

Apologies

Cr Aaron Burke

Staff in Attendance

Bill Boehm

General Manager

Brian Barnewall

Works & Airport Manager

Items 1 & 2

Heidi Marshall

Accountant

Items 1 & 2

Jacci Viney

Projects, Assets & Environmental Health Officer

Items 1 & 2

Debbie Steer

Community Economic Development Officer

Item 1 - 4

Dale Williams

Geo Trail Project Group

Item 6

Vicki Warden

Executive Officer

Council Workshop – 13 May 2019

Council held a Workshop on the following subjects:

- Item 1. Fees and Charges
- Item 2. Annual Plan

Councillors in Attendance

Mayor Annie Revie
Cr Sharon Blyth
Cr Aaron Burke

Cr Vanessa Grace
Cr Peter Rhodes
Cr Rachel Summers

Apologies

Deputy Mayor David Williams

Staff in Attendance

Bill Boehm
Brian Barnewall
Heidi Marshall
Vicki Warden

General Manager
Works & Airport Manager
Accountant
Executive Officer

RECOMMENDATION

That the Council Workshops held on 16 April and 7 and 13 May 2019 be noted.

13 Public Meetings

Nil

14 Publications/Reports Tabled for Council Information

Nil

15 Reports to be Received

15.1 Whitemark Community Gym Special Committee

File Reference AME/0502

Annexure 15.1.1 Whitemark Community Gym Special Committee meeting 15 April 2019 Confirmed Minutes

OFFICER'S REPORT (Bill Boehm, General Manager):

The confirmed minutes of the Whitemark Community Gym Special Committee meeting held 15 May 2019 have been provided for consideration. The minutes outline what the Committee has been working on to date and can now be accepted by Council.

RECOMMENDATION

That the confirmed minutes of the Whitemark Community Gym Special Committee meeting held 15 May 2019 be accepted.

15.2 Whitemark Community Gym Special Committee

File Reference AME/0502

Annexure 15.2.1 Whitemark Community Gym Special Committee meeting 8 May 2019 Unconfirmed Minutes

OFFICER'S REPORT (Bill Boehm, General Manager):

The unconfirmed minutes of the Whitemark Community Gym Special Committee meeting held 8 May 2019 have been provided for consideration. The minutes outline what the Committee has been working on to date and can now be noted by Council.

RECOMMENDATION

That the confirmed minutes of the Whitemark Community Gym Special Committee meeting held 15 May 2019 be noted.

15.3 Furneaux Community Health Special Committee

File Reference CSV/0912

Annexure 15.3.1 Furneaux Community Health Special Committee meeting 20 March 2019 Unconfirmed Minutes

OFFICER'S REPORT (Bill Boehm, General Manager):

The unconfirmed minutes of the Furneaux Community Health Special Committee meeting held Wednesday 20 March 2019 have been provided for consideration. The minutes outline what the Committee has been working on to date and can now be noted by Council.

RECOMMENDATION

That the unconfirmed minutes of the Furneaux Community Health Special Committee meeting held 20 March 2019 be noted.

15.4 Furneaux Group Shipping Special Committee

File Reference COM/0403

Annexure 15.4.1 Furneaux Group Shipping Special Committee meeting 2 May 2019
Unconfirmed Minutes

OFFICER'S REPORT (Bill Boehm, General Manager):

The unconfirmed minutes of the Furneaux Group Shipping Special Committee meeting held Thursday 2 May 2019 have been provided for consideration. The minutes outline what the Committee has been working on to date and can now be noted by Council.

RECOMMENDATION

That the unconfirmed minutes of the Furneaux Group Shipping Special Committee meeting held 2 May 2019 be noted.

16 Councillors' Reports

None received.

17 Mayor's Report

Action	Information
Proponent	Mayor A Revie
File Reference	GOV/0900
Annexures	Nil

DATE	DIARY ACTIVITY
11/04	Sausage Sizzle Food & Crayfish Festival
12/04	Art Walk Food & Crayfish Festival
13/04	Long Table Lunch Food & Crayfish Festival
14/04	Food & Crayfish Festival Market
14/04	Visited Aboriginal Art Exhibition Food & Crayfish Festival
23/04	Pick up ANZAC wreaths Airport
24/04	Flight Cape Barren Island
24/04	Met with Denise Gardner + Jim Everett
25/05	Dawn Service & breakfast Cape Barren Island
25/05	Flight Whitemark
25/05	Mid-morning ANZAC March & Service Whitemark
26/05	Meeting with Graeme Gardner, Aboriginal Land Council Tasmania
30/04	Met with Senator Wendy Askew and Liberal candidate Bridget Archer plus General Manager
01/05	Museum re photographs offered by museum committee
01/05	Met Robyn Atkinson re a lesson with grades 5/6 at school on Council Elections
02/05	Met with General Manager & TasPorts Managers
02/05	Furneaux Group Shipping Special Committee meeting
02/05	Administration
03/05	Administration
06/05	Island News
06/05	Meeting with General Manager
07/05	Council Workshop
07/05	Flight Launceston
08/05	Northern Tasmania Development Corporation media release
08/05	Northern Tasmania Development Corporation meeting
09/05	Flight Whitemark
10/05	Meeting Paul Muller
10/05	Opening of Wharf Shed long lunch
11/05	Administration – Notices of Motions
12/05	Administration
13/05	Meetings Paul Muller
13/05	Meeting Maxine Roughley Flinders Island Aboriginal Association Inc.
13/05	Council Workshop

CORRESPONDENCE IN

DATE	FROM	SUBJECT
04/04	Australian Government	Re increased allocation of \$298,905 re Roads to Recovery
05/04	ABC Radio	Invitation to be on Radio Mornings

DATE	FROM	SUBJECT
05/04	Ken Stockton	Suggestion to work with Parks & Wildlife on issues re Camping / Campers on Island
10/04	Senator Steve Martin	Re Festival of Learning
10/04	Local Government Association of Tasmania (LGAT)	Monthly Report
11/04	Ann Connell	Re possible Furneaux Museum Bequest – seeking a contact
11/04	LGAT	Re Annual Conference
12/04	Northern Tasmania Development Corporation (NTDC)	Letters NTDC sent to state government
13/04	Jay Hetzell	Re composting
17/04	Richard Catt	Invitation to attend the Governor's Winter Ball
18/04	LGAT	LG TAS now being produced in digital form
18/04	Kelly Sweeney	Statement re election of LGAT President
18/04	NTDC	First Quarterly report
24/04	Flinders Island Business Inc. (FIBI)	Letter to Minister
24/04	Peter Freshney	Nomination for LGAT President
26/04	Michael Buck	Letter to Minister re Furneaux Weed Control
27/04	Chris Fenner	Copy of letter sent to Ross Hart re Safe Harbour
28/04	Patsy Nugent	Re donation of piano to Flinders Arts and Entertainment Centre
29/04	Mark Cooper TasPorts	Re Shipping Meeting
29/04	Annie Venville VicUni	Re possible collaboration
01/05	Bill Boehm	Re Labor committing to funding for roads package
01/05	Peter Guichelaar	Re Gums Quarry
01/05	NTDC	Agenda for meeting
03/05	Fiona Cleary	Nomination re LGAT President
06/05	Annie Venville	Re potential collaboration
06/05	Helen Burnet	Nomination for LGAT President
07/05	Electoral Commission	Re LGAT Elections
07/05	Bronwyn Stubbs	Re error on new map in airport signage
08/05	LGAT	Statements from candidates for LGAT President
08/05	LGAT	Registration for Mayors' Workshop
09/05	LGAT	Population Predictions
09/05	FIBI	Re follow up on error in signage
10/05	CDP Cities	Invitation to report on Council Action re Climate Change
10/05	NTDC	Letter from John Pitt re NTDC projects
14/05	J Addison	Donation from Queen Victoria Museum & Art Gallery

CORRESPONDENCE OUT

DATE	TO	SUBJECT
05/04	Ken Stockton	I will take his letter to Budget workshops
07/04	NTDC	Decline invitation
11/04	Ann Connell	Giving her museum contact
11/04	R McCormack	Response to Public Question – Green waste disposal Lady Barron
14/04	Jay Hetzels	Re composting
14/05	ABC Radio	Re topics for interview
21/04	Richard Catt	Declining invitation to Winter Ball
26/04	Michael Buck	Re letter to minister on Furneaux Weed Control

DATE	TO	SUBJECT
28/04	Chris Fenner	Re his letter to Ross Hart
29/04	Mark Cooper	Re Shipping meeting
29/04	Parks and Wildlife	Re Pampas Grass
29/04	Annie Venville	Re potential Collaboration
29/04	Patsy Nugent	Re donation of piano
29/04	Cr R Summers	Response to Question Without Notice – Baby change facility
30/04	Peter Guichelaar	Re Status of Gums Quarry
08/05	Vicki Warden	Seeking registration in Mayors' Workshop
08/05	Bronwyn Stubbs	Re Error in signage
08/05	Michael Buck	Re Error in signage
08/05	Louisa Theobald	Declining conference
09/05	Cr D Williams	Response to Question Without Notice – NE River development
09/05	Cr V Grace	Response to Question Without Notice – Lady Barron signage
15/05	S Lovell	Request for meeting
16/05	F Henwood	Response to Public Questions – Holloway Park

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That the Mayor's report be received.

18 Development Services and Planning Applications

18.1 Development Application Report

Action	Information
Proponent	Council Officer
Officer	Kara Hallas Regulatory Services Officer
File Reference	PLN/0105
Annexures	18.1.1 Planner's Information Report – April 2019

INTRODUCTION

This report provides Councillors with an overview of the applications for the current period as per motion 249.09.2015, passed at the 24 September 2015 Council Meeting when Council requested monthly data from the West Tamar Council planning consultancy service.

Permitted applications are assessed under section 58 of the *Land Use Planning and Approvals Act 1993* (the Act) and are not advertised. If applications classified as Permitted meet all development and use standards, they must be granted a permit, with or without conditions.

Discretionary applications are assessed under section 57 of the Act and are exhibited for a two week period during which submissions may be received from the public. If a submission is received the planners report for that application is considered by Council. Discretionary applications where no submissions are received as well as applications with a Permitted pathway are approved under delegation to the General Manager.

The numbering of applications relates to the electronic filing system. Numbers are allocated to Planning (DA), Building (BA) and Plumbing (PA) applications as they are received. This may mean that planning numbers are not sequential if for example, a development requires a building application but is exempt from a planning application.

PREVIOUS COUNCIL CONSIDERATION

Some items may have been considered at meetings of Council while the remainder have been approved under delegation by the General Manager.

OFFICER'S REPORT

Refer to Annexure 18.1.1, Planner's Information Report – April 2019, provided by West Tamar Council.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That the Planner's Information Report – April 2019 be received.

19 Notices of Motions

19.1 Notice of Motion – Mayor Annie Revie - Housing Needs Analysis Report Recommendations

Action	Decision
Proponent	Mayor Annie Revie
Officer	Bill Boehm General Manager
File Reference	GOV/0500
Annexures	19.1.1 Letter to Minister Gutwein 19.1.2 State Government's Housing Needs Analysis Report Recommendations (Elected Members only) 19.1.3 State Government Population Predictions 2019

NOTICE OF MOTION

That Council establishes a Working Party with key stakeholders, including Flinders Island Business Inc. and the Flinders Island Aboriginal Association Inc., to scope the State Government's Housing Needs Analysis Report recommendations and develop an action plan.

COUNCILLOR'S REPORT

The need for more affordable housing on Flinders Island, both for purchase and for rent, was first identified in the Council's Strategic Plan (2015). In the last two years at least, anecdotal evidence has suggested that some key workers, such as nurses, teachers and childcare staff have had trouble finding appropriate housing. The need for more affordable housing has been identified in the Flinders Island Business Inc.'s (FIBI) Destination Action Plan

In 2018, the Department of State Growth commissioned TRC Tourism to explore the housing needs of Flinders Island in order to identify the needs beyond the anecdotal evidence stage. The final report was published in August 2018. Council's 2018/19 Annual Plan includes an action to partner with key stakeholders to scope the report's recommendations.

In 2019, the Department of Treasury and Finance developed updated predictions for population growth in each local government municipality. Three sets of predictions have been developed catering for High Growth, Medium Growth and Low Growth, with Medium Growth being considered the most likely. Flinders Island is one of 11 from 29 councils to be predicted as population growth on the Medium Growth Table. Recent publishing of Australian Bureau of Statistics Population Growth Figures (2019) for Northern Tasmania show Flinders as the highest percentage of growth at 3%. Of course, this translates into 30 population rise for Flinders Municipality, whose population is 920, as per the 2016 census figures. Nonetheless this rise is significant.

I believe that collaboration with key stakeholders in the municipality is critical and sensible. In the beginning I would identify FIBI and the Flinders Island Aboriginal Association Inc. (FIAAI) as the main stakeholders at present. A joint working party of three councillors and a similar number from the other two groups would make an excellent start towards meeting our 2018/19 Annual Plan Objective.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

This issue was discussed briefly at the Council Workshop held on 7 May 2019, in the context of discussion of the draft 2019/20 Annual Plan.

OFFICER'S REPORT

In a complementary fashion, Council and FIBI have for some time been separately working on influencing the State Government to provide some assistance by way of a review of the housing issues on Finders. This work culminated in the State Government's Housing Needs Analysis Report, which has been provided to relevant stakeholders.

Although the State Government's Housing Needs Analysis Report recommendations are not definitive, the concept of establishing a Working Party of a range of interested persons has considerable merit, with Council, FIBI and FIAAI representing a sound way forward.

The Flinders Economic Business Social Structural Review Report, addressed elsewhere in this meeting agenda, also has three recommendations on Housing to action.

Ideally, the resources required for this specific housing element should be considered in the context of addressing the Flinders Economic Business Social Structural Review Report recommendations.

STATUTORY REQUIREMENTS

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

1. Population Growth
- 1.1 Increase the supply of affordable housing.
- 1.1.2 A strategy and action plan that identifies affordable housing options.
- 1.1.2.1 On completion of State Government's Housing Needs Analysis Report, partner with key stakeholders to scope report's recommendations.

BUDGET AND FINANCIAL IMPLICATIONS

To be successful, an appropriate allocation of human resources, ideally associated with actioning the Flinders Economic Business Social Structural Review Report recommendations, will be required.

RISK/LIABILITY

Lack of housing is a major issue and an impediment to growth and development. There is a significant risk to Council's reputation if it does not provide the requisite leadership to advance this issue.

VOTING REQUIREMENTS

Simple Majority

MOTION

Mayor A Revie

That Council establishes a Working Party with key stakeholders, including Flinders Island Business Inc. and the Flinders Island Aboriginal Association Inc., to scope the State Government's Housing Needs Analysis Report Recommendations and develop an action plan.

19.2 Notice of Motion – Mayor Annie Revie – Election of Local Government of Tasmania Association President

Action	Decision
Proponent	Mayor Annie Revie
Officer	Bill Boehm General Manager
File Reference	COU/0303
Annexures	19.2.1 Candidates' statements

NOTICE OF MOTION

That Council recommends which nominee Councillors support for election to the position of Local Government of Tasmania Association President.

COUNCILLOR'S REPORT

The Local Government Association of Tasmanian (LGAT) is a critical organisation to guide the work of Councillors and Council Staff in their work within municipalities. The current President will be standing down this year and a new President will be elected to the position.

A list of nominees has been published and sent to mayors for the consideration of Councils. Although the Mayor is the Flinders Council representative to LGAT and attends meetings regularly, all councillors have attended LGAT-organised workshops in the course of their work. It is important that councillors have a say in electing the new President.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

Nil

OFFICER'S REPORT

This is a matter for Council to decide.

STATUTORY REQUIREMENTS

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

4. Strategic, Efficient and Effective Organisation
- 4.1 Remain actively engaged with internal and external stakeholders providing regional leadership.
 - 4.1.1 The Furneaux Islands' unique circumstances, isolated community and specific financial needs are understood by key external stakeholders.
 - 4.1.1.3 Maintain membership and actively engage with Northern Tasmania Development Corporation (NTDC), Local Government Association of Tasmania (LGAT) and Tourism Northern Tasmania (TNT).

BUDGET AND FINANCIAL IMPLICATIONS

Nil

RISK/LIABILITY

Nil

VOTING REQUIREMENTS

Simple Majority

MOTION

Mayor Annie Revie

That Council recommends which nominee Councillors support for election to the position of Local Government of Tasmania Association President.

19.3 Notice of Motion – Mayor Annie Revie – Change of Council Name

Action	Decision
Proponent	Mayor Annie Revie
Officer	Bill Boehm General Manager
File Reference	GOV/0601
Annexures	Nil

NOTICE OF MOTION

That Council explores the process of changing the name of the Flinders Council to Furneaux Islands Council.

COUNCILLOR'S REPORT

The Flinders municipality was established in January 1907. It is a small municipality, indeed the smallest in Tasmania, situated in the Bass Strait off the North-East tip of Tasmania. The municipality base is on Flinders Island, the largest of the Furneaux Group of Islands. However, the municipality includes all of the sixty or so islands of the Furneaux Islands Group, 12 of which have permanent, though small, populations. (Wikipedia) The second largest island in the group, with a population of approximately 80 people, is Cape Barren Island. Cape Barren Island is owned by the Aboriginal Land Council of Tasmania (ALCT) and managed by the Cape Barren Island Aboriginal Association (CBIAA).

The landowners of the inhabited islands of the Furneaux Group, including Cape Barren Island, pay rates to Flinders Council. Flinders Council is responsible for some services to Cape Barren Island. Development of the new Strategic Plan for the municipality is to be set in motion towards the end of the 2019 calendar year. It is important that some key needs of Cape Barren Islanders are identified in the plan and that negotiations between the Council, ALCT and the CBIAA will identify such needs and lead to action.

It is my belief that the name "Flinders Council" is not inclusive of the other islands, in particular of Cape Barren Island. I believe a change of name would enable Cape Barren Islanders, and those of other Furneaux Islands, to feel more part of the municipality. It would also remind the Council, and the community of Flinders Island, that the municipality extends beyond Flinders Island.

I anticipate that there will have to be collaboration among various stakeholders but, at this stage, I am simply urging Council to approve this motion so that exploration of the total process may begin.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

Nil

OFFICER'S REPORT

Preliminary research shows that the forerunner to the Municipality of Flinders (Flinders Council) was the Flinders Island Road Trust, formed under the *Roads Act 1884*. Flinders Island Road District was proclaimed 16 February 1903 and operated between 1 January 1903 and 31 December 1907, with functions associated with civic infrastructure and local government administration.

At this stage it is not known what the boundaries of the Roads Trust were, nor the subsequent boundaries of the municipality, but it is assumed that these would have been established by the State Government, given that local government is created by the State.

The Notice of Motion has been framed to raise the issue and undertake an investigation, which should include matters such as:

- (a) a detailed historical background;
- (b) community input;
- (c) implementation costs;
- (d) what the name could be assigned to; and
- (e) actual name e.g. Furneaux Islands Municipal Council or Furneaux Council etc.

On the surface, the name Furneaux, after Tobias Furneaux who partnered Matthew Flinders, is generally more applicable for all of the Furneaux Group of Islands which make up the municipality. A number of other organisations have also adopted this name.

There are also a number of other Flinders entities and townships throughout Australia including Flinders Shire Council in Queensland, Flinders Ranges Council in South Australia and a former Flinders Council in Victoria, so a potential change may also assist in providing a distinction and minimising confusion that sometimes arises.

As a general comment, I believe the notice of motion could be improved by leaving the door open slightly as outlined in point (e) above.

STATUTORY REQUIREMENTS

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

No policy exits on this matter.

BUDGET AND FINANCIAL IMPLICATIONS

There would be some additional resourcing costs to ensure that all of the correct information is obtained, including, amongst other things, the potential implementation costs.

RISK/LIABILITY

The importance of heritage to a community is significant and whilst, on the surface, a potential change in the name of the municipality seems worthy of consideration, it will need to be done with a significant amount of sensitivity and public consultation.

VOTING REQUIREMENTS

Simple Majority

MOTION

Mayor Annie Revie

That Council explores the process of changing the name of the Flinders Council to Furneaux Islands Council.

19.4 Notice of Motion – Mayor Annie Revie – Donation of Photographs

Action	Decision
Proponent	Mayor Annie Revie
Officer	Bill Boehm General Manager
File Reference	GOV/0602
Annexures	19.4.1 Letter from Queen Victoria Museum and Art Gallery

NOTICE OF MOTION

That Council accepts a donation of five photographs from the Queen Victoria Museum and Art Gallery to be hung in the foyer of the Flinders Arts and Entertainment Centre.

COUNCILLOR'S REPORT

The Furneaux Historical Research Association (FHRA) recently held an exhibition at the Furneaux Museum of photographs significant to the people of Australia, and of particular significance to the people of Tasmania. The collection was of Tasmanian wilderness photographs, including by famed Tasmanian Photographer, Peter Dombrovskis. Peter Dombrovskis was German-born but lived in Tasmania. He died in 1996. He was the first Tasmanian photographer to be inducted into the International Photography Hall of Fame, albeit posthumously.

The collection is the property of the Queen Victoria Museum and Art Gallery (QVMAG) in Launceston, which has decided to donate five colour photographs by Peter Dombrovskis to be hung in the foyer of the Flinders Arts and Entertainment Centre (FAEC). Among them is a world-famous photograph of the Franklin River, used as central to the campaign to save the Franklin from being dammed.

The foyer of the FAEC is very bare. As an Arts and Education Centre, it is appropriate that excellent artistic works be hung there. I am aware that there is a possibility of the photos fading over a long period of time, as there is a number of large windows. However, it is likely that they will last there for some time to come, to be shared with the Flinders Island Community. If they fade in time – they fade in time. Or in time they may be moved.

The suggestion is generous and wonderful. It will need a small hanging system to be purchased and installed but the collection is well worth it. The FHRA is happy to store the photographs until they can be hung in the FAEC.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

Nil

OFFICER'S REPORT

Acceptance of the photos is an excellent idea and a noble gesture from the Queen Victoria Museum and Art Gallery. Whilst they will inevitably fade with time, there is no real issue as the original formats are held by the QVMAG.

The potential acceptance also raises the need to provide a hanging system in the foyer of the FAEC, but also to develop a rationale for what is hung and why. These particular Tasmanian landscape photographs are from a world-renowned Tasmanian photographer. Ideally, there should also be local examples, and perhaps a local cohort of volunteers to assist in the management of the space, so that our local heritage is advanced.

STATUTORY REQUIREMENTS

Nil

POLICY/STRATEGIC IMPLICATIONS

No policy exists on this matter.

BUDGET AND FINANCIAL IMPLICATIONS

Purchase and installation of a small hanging system will be required to be considered in the 2019/20 Annual Plan and Budget.

RISK/LIABILITY

The FAEC foyer is exposed to a considerable amount of daylight so that any artwork displayed in this space will suffer light damage. Photographic prints are the obvious choice for this space as they are not the original format and can always be reprinted.

VOTING REQUIREMENTS

Simple Majority

MOTION

Mayor Annie Revie

That Council accepts a donation of five photographs from the Queen Victoria Museum and Art Gallery to be hung in the foyer of the Flinders Arts and Entertainment Centre.

19.5 Notice of Motion – Mayor Annie Revie – Recommendations from the Furneaux Group Shipping Special Committee

Action	Decision
Proponent	Mayor Annie Revie (Chair, Furneaux Group Shipping special Committee)
Officer	Bill Boehm General Manager
File Reference	COM/0403
Annexures	Nil

NOTICE OF MOTION

That Council:

1. Writes to Furneaux Freight expressing concerns regarding loading livestock to and from the top deck of the Matthew Flinders and inviting Furneaux Freight to participate in future dialogue with the Committee.
2. Contacts the Department of Primary Industries, Parks, Water and Environment with a request to develop, as soon as possible, an appropriate livestock euthanasia procedure that can be implemented for use at the Lady Barron Port, to minimise the Community's exposure to animal welfare litigation.
3. That David Bellinger be appointed forthwith as the commerce representative on the Furneaux Group Shipping Special Committee.

COUNCILLOR'S REPORT

The Furneaux Group Shipping Special Committee met on 2 May 2019 and the unconfirmed minutes was noted previously in this meeting.

The following recommendations from the Furneaux Group Shipping Special Committee arose:

- That the Committee recommends that Council write to Furneaux Freight expressing concerns regarding loading livestock to and from the top deck of the Matthew Flinders and inviting Furneaux Freight to participate in future dialogue with the Committee.
- That the Committee recommends that Council contacts the Department of Primary Industries Parks, Water and Environment with a request to develop, as soon as possible, an appropriate livestock euthanasia procedure that can be implemented for use at the Lady Barron Port, to minimise the Community's exposure to animal welfare litigation.

The rationale and concerns of the Special Committee are articulated in the Minutes of the meeting. Issues recommended to be addressed involve the loading and unloading of livestock from and to the top deck of the Matthew Flinders and also establishing an appropriate livestock euthanasia procedure that can be implemented for use at the Lady Barron Port.

On 2 May 2019 there was a meeting of the Furneaux Group Shipping Special Committee. At that meeting an expression of interest for a vacant position on the Committee was inadvertently left off the agenda. The expression of interest was subsequently considered by the Committee via email and phone. Committee members were asked to vote on the nomination and it was resolved that the Committee recommend to Council that David Bellinger's nomination for commerce representative be accepted.

Amongst other things the Committee's role is to recommend to Council appropriate actions for Council to follow up. Based on this advice, the Notice of Motion addresses recommendations from the shipping special committee meeting of 2 May 2019 and subsequent email/phone deliberations.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

Nil

OFFICER'S REPORT

The Notice of Motion accurately portrays the issues discussed at the Furneaux Group Shipping Special Committee meeting of 2 May 2019.

It is important that Council supports the Committee's deliberations, as in part this is the role of the Council, otherwise there is no formal vehicle for legitimate concerns to be formally raised and dialogue maintained through relevant stakeholders and industry representatives.

STATUTORY REQUIREMENTS

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

- 3. Access and Connectivity
- 3.1 Maintain or better the standard of sea access to the Islands.
- 3.1.1 Advocacy for improved port and freighting operations.
- 3.1.1.1 Furneaux Group Shipping Special Committee of Council provides sector advice for Council to advocate on behalf of the Community.

BUDGET AND FINANCIAL IMPLICATIONS

Nil

RISK/LIABILITY

Given that Council has established a shipping special committee, there is a risk to Council's reputation if it does not support legitimate concerns raised by the Committee.

VOTING REQUIREMENTS

Simple Majority

MOTION

Mayor A Revie

That Council:

1. **Writes to Furneaux Freight expressing concerns regarding loading livestock to and from the top deck of the Matthew Flinders and inviting Furneaux Freight to participate in future dialogue with the Committee.**
2. **Contacts the Department of Primary Industries Parks, Water and Environment with a request to develop, as soon as possible, an appropriate livestock euthanasia procedure that can be implemented for use at the Lady Barron Port, to minimise the Community's exposure to animal welfare litigation.**
3. **That David Bellinger be appointed forthwith as the commerce representative on the Furneaux Group Shipping Special Committee.**

19.6 Notice of Motion – Cr Rachel Summers – Recommendations from the Whitemark Community Gym Special Committee

Action	Decision
Proponent	Councillor Rachel Summers (Chair, Whitemark Community Gym Special Committee)
Officer	Bill Boehm General Manager
File Reference	CDV/0702
Annexures	19.6.1 Quote for vacuum cleaner

NOTICE OF MOTION

That the following recommendations from the Whitemark Community Gym Special Committee be accepted by Council:

- a) **That Council changes the cleaning schedule of the Whitemark Community Gym from once per week to twice per week; and**
- b) **That Council purchases a commercial vacuum cleaner for use at the Whitemark Community Gym.**

COUNCILLOR'S REPORT

On 8 May 2019, the Whitemark Community Gym Special Committee met (minutes provided earlier in this Agenda).

Firstly, the Committee would like to thank Council for their ongoing support in managing and maintaining the Whitemark Community Gym. The Gym is a valued facility by the Community, with users coming from all over the Island.

At the meeting, Committee members discussed the maintenance of the Community Gym. It has been raised by a number of the gym users, that the premises quickly becomes dusty, bins filled etc. Some gym users clean the gym when they are there, but often the required tools etc. are not available.

The Committee ask that the cleaning schedule be increased from once per week, to twice – ideally on a Monday and Thursday.

The Committee also requests that a commercial vacuum cleaner be purchased for the gym (example in Annexure 18.6.1). Currently the floors are being swept, but this seems to do little more than spread the dust around.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

Nil

OFFICER'S REPORT

The requests raised, whilst operational in nature and could perhaps have been handled as service requests, are valid and should be addressed. Changes to the cleaning schedule and method can be made. Previously, an existing vacuum cleaner was used so this aspect will be explored. Depending on the outcome of this review, a potential new vacuum cleaner may not be required, but if so, should be considered as part of the 2019/20 Budget.

STATUTORY REQUIREMENTS

- 2. Infrastructure and Services
- 2.1 Plan, deliver and operate community infrastructure to provide levels of service that align with community needs and demand.
- 2.1.1 Recreational and community facilities upgraded as recommended by the Recreational and Community Facilities Assessment and Infrastructure Plan.
- 2.1.1.2 Consolidate operational model and operate Whitemark Community Gym.

POLICY/STRATEGIC IMPLICATIONS

No policy exists on this matter.

BUDGET AND FINANCIAL IMPLICATIONS

An amended cleaning schedule will increase the operational costs of the gym slightly. A potential new vacuum cleaner, if required, should to be considered as part of the 2019/20 Budget.

RISK/LIABILITY

Some reputational damage through having an unclean Community Gym.

VOTING REQUIREMENTS

Simple Majority

MOTION

Cr Rachel Summers

That the following recommendations from the Whitemark Community Gym Special Committee be accepted by Council:

- a) **That Council changes the cleaning schedule of the Whitemark Community Gym from once per week to twice per week; and**
- b) **That Council purchases a commercial vacuum cleaner for use at the Whitemark Community Gym.**

20 Finance

20.1 March 2019 Quarterly Financial & Investment Report

Action	Decision
Proponent	Council Officer
Officer	Heidi Marshall Accountant
File Reference	FIN/0100
Annexures	20.1.1 March 2019 Quarterly Financial & Investment Report

INTRODUCTION

On a quarterly basis, Council is presented with a Financial Report which includes a summary of investments.

This report, and the attached Quarterly Financial Report (Annexure 19.1.1) have been prepared based on changes made to formatting and presentation that were adopted as part of the 2019 Budget and now since refined as an ongoing improvement.

PREVIOUS COUNCIL DECISION

Council considers the Quarterly Financial and Investment Report on a quarterly basis.

OFFICER'S REPORT

Annexure 19.1.1 with overview, provides a summary of income and expenditure for the Council at the end of the third quarter ending 30 March 2019. The overview provides a summary explanation and direction to follow. A summary of Council's Investments is also included.

The report includes income and expenditure for the period and a predicted end of year. Where appropriate, individual comments have been provided against all account or project lines to assist in the review.

Unlike the mid- year quarterly report, which provides an opportunity to review the budget, this report is for information only.

STATUTORY REQUIREMENT

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

- 4. Strategic, Efficient and Effective Organisation
- 4.3 Ensure Council meets its statutory obligations and manages corporate and community risk.
 - 4.3.1 All legislative and regulatory compliance related to Council activities met.
 - 4.3.1.1 All legislative and regulatory compliance related to Council activities, as recorded in the Council's Annual Regulatory Compliance Checklist, are met.

BUDGET AND FINANCIAL IMPLICATIONS

Budget affects all areas in Council's Annual Plan with the budget implications identified. Apart from a slight improvement in the revenue position, those end of year projections that were adopted at the mid-year review remain unaltered.

RISK/LIABILITY

No foreseen risks or legal obligations identified as a result of the financial report or in the predicted end of year figures.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That Council receives and notes the March 2019 Quarterly Financial and Investment Summary report.

21 Governance

21.1 Changed Time of Ordinary Council Meetings

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	COU/0203
Annexures	Nil

INTRODUCTION

After six months of operations of the new Flinders Council, Councillors have expressed a desire to change the commencement time of monthly Ordinary Council Meetings. This report addresses this matter.

PREVIOUS COUNCIL CONSIDERATION

Annually
307.11.2018 22 November 2019

OFFICER'S REPORT

In November 2018, Council set the commencement time of Ordinary Council Meetings as 9.00am. After six months of meetings, it has been suggested that the commencement time change to 9.30am. This will enable Councillors more time to prepare and travel to the meeting.

STATUTORY REQUIREMENT:

Local Government Act 1993
Local Government (Meeting Procedures) Regulations 2015

POLICY/STRATEGIC IMPLICATIONS:

4. Strategic, Efficient and Effective Organisation - Responding to risks and opportunities.
- 4.3 Ensure Council meets its statutory obligations and manages corporate and community risk.

BUDGET AND FINANCIAL IMPLICATIONS

Minimal provided that Council meetings are conducted during normal working hours.

VOTING REQUIREMENTS

Absolute Majority

RECOMMENDATION

That for the remainder of 2019, the commencement time of Ordinary Meetings of Council will be 9.30am.

21.2 Audit Panel Membership

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	FIN/0401
Annexures	21.2.1 Expression of Interest (Elected Members only)

INTRODUCTION

At the February 2019 Council Meeting, as part of a decision in relation to Audit Panel membership, Council resolved to advertise for a suitable person to replace John Dick as Council's other independent panel member.

This report updates Council on the progress.

PREVIOUS COUNCIL CONSIDERATION

76.03.2015 26 March 2015
38.02.2019 2 February 2019
107.04.2019 16 April 2019

PREVIOUS COUNCIL DISCUSSION

Nil

OFFICER'S REPORT

Section 3 - Composition and Tenure of the Audit Panel Charter, adopted on 19 February 2019, states that *"The Audit Panel will comprise of a minimum of 3 members which shall be made up of an independent Chairperson, who may be located remote from Flinders Island, plus at least two independent members"*.

Following Council's resolution in February 2019, advertisements for the vacant position on the Panel were placed in the Launceston Examiner and Island News. When applications closed, Council had received no applications.

At the April Council meeting, Council deliberated on the best course of action to follow and passed the following motion:

"107.04.2019

That Council re-advertises locally in the Island News, and on Council's website and Facebook page, for an independent member of the Audit Panel, closing 14 days after advertising."

The position was re-advertised with a closing date of 10 May. One expression of interest was received, from Gerald Willis (Annexure 20.2.1).

STATUTORY REQUIREMENT

Local Government Act 1993
Local Government (Audit Panels) Order 2014

POLICY/STRATEGIC IMPLICATIONS

4. Strategic, Efficient and Effective Organisation
- 4.3 Ensure Council meets its statutory obligations and manages corporate and community risk.
 - 4.3.5 Flinders Council Audit Panel functions effectively and efficiently.
 - 4.3.5.1 Support the functions of the Flinders Council Audit Panel.

BUDGET AND FINANCIAL IMPLICATIONS

Nil. Budget has already been factored in.

RISK/LIABILITY

There is a high risk to Council if the Audit Panel does not function effectively with experienced personnel, given the important role that they have in providing independent advice.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That Council suspends the provisions of Regulation 22 in accordance with Regulation 22(9) of the *Local Government (Meeting Procedures) Regulations 2015* to discuss this item.

21.3 Quarterly Report on the Northern Tasmania Development Corporation Ltd.

Action	Information
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	COU/0305
Annexures	21.3.1 Northern Tasmania Development Corporation's first quarter Quarterly Report 2019

INTRODUCTION

As permitted under Section 21(c), Enterprise Powers of the *Local Government Act 1993*, Flinders Council become a member of the Northern Tasmania Development Corporation LTD (NTDC) on 1 January 2017. The *Local Government Act 1993* also requires the General Manager to provide a quarterly report to Council on the activities of the NTDC and any adverse developments that may affect the entity's financial viability.

Annexure 20.3.1, NTDC's first quarter Quarterly Report for 2019, has been provided to all member councils.

PREVIOUS COUNCIL CONSIDERATION

Reports are considered quarterly.

OFFICER'S REPORT

As permitted under Section 21(1c), Enterprise Powers of the *Local Government Act 1993*, Council became a member of NTDC as from 1 January 2017. The NTDC was officially formed in March 2017 with the following primary objectives:

- a) provide pro-active, engaged and strategic regional economic leadership;
- b) consolidate an agreed vision for the development, sustainability and prosperity of the geographic region that the Organisation's Members encompass;
- c) implement a strategic economic action plan based on the Northern Regional Futures Plan framework or similar; and
- d) to provide effective representation and advocacy to State and Federal Government and other stakeholders.

Section 21(5) of the *Local Government Act 1993* states the following:

"The general manager is to report to the council –

- a) at least once every 3 months in respect of the performance of any activities carried out pursuant to (section 21(1)) and any strategic issues related to those activities; and*
- b) any adverse developments that significantly affect or are likely to significantly affect the financial viability, the operating viability or any other aspect of any of those activities.*

As indicated in the attached report, there is positive and strategic progress. Importantly, discussions with Councils in the region continue to indicate positive rapport. Council being a part of this new structure, is a positive initiative.

STATUTORY REQUIREMENT

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

- 4. Strategic, Efficient and Effective Organisation
- 4.1 Remain actively engaged with internal and external stakeholders providing regional leadership.
 - 4.1.1 The Furneaux Islands' unique circumstances, isolated community and specific financial needs are understood by key external stakeholders.
 - 4.1.1.3 Maintain membership and actively engage with Northern Tasmania Development Corporation (NTDC), Local Government Association of Tasmania (LGAT) and Tourism Northern Tasmania (TNT).

RISK/LIABILITY

Nil

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That Council notes the General Manager's report on the activities of the Northern Tasmania Development Corporation and the first quarter Quarterly Report for 2019 provided to all member Councils.

21.4 Flinders Council Local Provisions Schedule

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager, Robyn Cox Strategic Planner
File Reference	PLN/0101
Annexures	<i>21.4.1 Supporting Report</i> <i>21.4.2 Local Provisions Schedule</i> <i>21.4.3 Zone Map Books</i> <i>21.4.4 Code Overlay Map Books</i> <i>21.4.5 SAP and Local Area Objective Map Book</i>

INTRODUCTION

The purpose of this report is to endorse the draft Local Provisions Schedule (LPS) applying to the Flinders municipal area, for submission to the Tasmanian Planning Commission (Commission). The LPS makes up the local component of the Tasmanian Planning Scheme (TPS). Submitting the LPS commences the mandated process of changing to the Tasmanian Planning Scheme.

PREVIOUS COUNCIL CONSIDERATION

Nil

PREVIOUS COUNCIL DISCUSSION

12 February 2019

5 March 2019

26 March 2019

Council has workshopped the process and contents of the LPS and the Supporting Report on three occasions since the current council was elected.

OFFICER'S REPORT

Background

Amendments to the *Land Use Planning and Approvals Act 1993* (LUPAA) to establish the Tasmania Planning Scheme (TPS), were gazetted on 17 December 2015. The TPS is made up of two components; the State Planning Provisions (SPP's) and the Local Provisions Schedule (LPS).

The SPP's were made by the Minister on 22 February 2017. The SPPs comprise:

- the range of zones that can be applied to land;
- codes relating to matters that occur across different zones; and
- the use and development provisions within those zones and codes, and exemptions.

The SPP's are the operational provisions of the planning scheme. They apply across the State and were subject to a process of public notification and subsequent Commission hearings prior to being made by the Minister. Councils cannot amend these provisions. The SPP's also provide for local data to be mapped under a standard code, such as flood prone areas, or local lists, such as local heritage places.

The Local Provisions Schedule (LPS) is the component of the planning scheme in which councils apply the available SPP zones to land. The LPS can also include localised provisions that substitute, modify or are in addition to specific SPP's through Local Area Objectives, Particular Purpose Zones, Specific Area Plans (SAP) or Site Specific Qualifications.

There has been a significant amount of detailed analysis and research work undertaken over several years by various people, but in particular Council's Strategic Planner, Robyn Cox, who has been instrumental in delivering on this important project.

This also included extensive briefing of elected members, a range of community consultation briefings and discussion with TPS staff, leading to Council now being in a position to lodge a completed LPS.

Statutory Requirement

In preparing and submitting its LPS, Council must demonstrate that the LPS is in compliance with the requirements of LUPAA.

Council must determine the most appropriate zones to apply to land from the list of available zones in the SPP's and the application of relevant codes. Council must also determine whether overriding local provisions are to be included in Particular Purpose Zones, Specific Area Plans or Site Specific Qualifications.

When including local provisions that substitute, modify or add to the SPP's, Section 32(4) of the Act requires that Council demonstrates that the matter requires a tailored approach and provide justification that:

- the use or development to which the provision relates is of significant social, economic or environmental benefit to the State, region or municipal area; or
- that the area of land has particular environmental, economic, social or spatial qualities that require unique provisions.

Recent amendments have been made to LUPAA to clarify transitional arrangements for some existing provisions in the current Planning Scheme that can be carried forward directly to the LPS, without the need for justification under Section 32(4). However there are strict limitations on the degree to which transitional provisions can be altered. 'Permitted alterations' are defined in Schedule 6 of LUPAA and are limited to:

- conforming to the requirements of the SPPs;
- reflecting terminology used in the SPPs;
- the LPS contains provisions that are appropriately numbered and correctly referenced; and
- ensuring the provisions achieve the effect intended.

With reference to Flinders Municipality, these transitional arrangements transferred the current planning scheme heritage lists and the existing extent of the Visually Sensitive overlay SAPs, due to the need to alter the SAP beyond the permitted alterations for improved function. The transitional provisions for Flinders are identified in the Supporting Information Report at Annexure 20.4.1 and must be approved by the Minister upon submission of the LPS to the Commission.

In submitting its LPS to the Commission, Council must demonstrate that it meets the LPS Criteria set down in Section 34 of LUPAA.

The LPS Criteria are:

- Contains all the provisions that SPP's specify must be contained;
- Furthers the objectives set out in Schedule 1 of the LUPAA;
- Is in accordance with State Policies made under section 11 of the *State Policies and Projects Act 1993*;
- Is consistent with the Regional Land Use Strategy of Northern Tasmania;

- Is consistent with the Council's Strategic Plan;
- As far as practicable, is consistent with and co-ordinated with any LPS's of an adjoining municipality;
- Has regard to the safety requirements set out in the standards prescribed under the *Gas Pipe lines Act 2000*; and
- Is in accordance with Section 32 of LUPAA.

The Supporting Report at Annexure 20.4.1 addresses the LPS Criteria.

The Tasmanian Planning Scheme ordinance that includes the SPP's and Council's overriding local provisions in Appendix A, is included as Appendix 7.1 within the Supporting Report (Annexure 20.4.1).

All of the elements of the LPS are required to be represented in maps in accordance with the prescribed graphic format for colour and hatching so that all maps across the State are consistent.

The zone and overlay maps are included in PDF format Annexure 20.4.3 and 20.4.4 respectively.

The recommendations contained below represent the desired way forward to implement the new LPS.

POLICY/ STRATEGIC IMPLICATIONS

The strategic work outlined in the Supporting Report reflects Council's objectives to grow a sustainable population, improve housing affordability, enhance, maintain and protect the islands' agricultural economy, diversify and support a local economy and preserve the natural environment.

1. Population Growth
 - 1.5 A Planning Scheme that facilitates population growth.
2. Infrastructure and Services
 - 2.6 Protect and enhance high quality natural values and environmental assets.
 - 2.6.4 Planning Scheme supports visual amenity and open space, contributing to recreation and tourism experiences.
4. Strategic, Efficient and Effective Organisation
 - 4.3 Ensure Council meets its statutory obligations and manages corporate and community risk.
 - 4.3.10 Flinders Planning Scheme
5. Liveability
 - 5.3 Land use planning conserves natural and cultural values and addresses natural hazards and climate adaption.
 - 5.3.4 Planning scheme enhances liveability and protects distinctive local characteristics.

BUDGET AND FINANCIAL IMPLICATIONS

Preparation of the scheme required specialist expertise and staff resources which will not be required once the LPS has been through the required statutory processes and eventually comes into force.

RISK/LIABILITY

The Minister has written to all Councils expressing a desire for all Councils to have their LPS's provided to the TPC by 30 June 2019. Failure to achieve this deadline avoids the potential for the LPS being written by the TPC.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That Council:

- 1. Endorses that it is satisfied that the attached Local Provisions Schedule (LPS) for Flinders (Annexure 20.4.2) meets the LPS Criteria of Section 34 of *Land Use Planning and Approvals Act 1993* (LUPAA).**
- 2. Endorses the Supporting Information Report (Annexure 20.4.1), that includes the Local Provisions Schedule for Flinders, for submission to the Tasmanian Planning Commission under Section 35(1).**
- 3. Delegates to the General Manager its powers and functions to:**
 - a) submit the LPS to the Tasmanian Planning Commission (Commission) pursuant to Section 35(1) of LUPAA in the form outlined in this report;**
 - b) submit the provisions for transition under Schedule 6 of LUPAA to the Minister for Planning;**
 - c) modify and submit the LPS under section 35(6) if a notice is received from the Commission pursuant to Section 35(5)(b), and advise the Council of any such modification; and**
 - d) exhibit the LPS pursuant to Sections 35B, 35C and 35D.**
- 4. Notes that a pre-submission compliance meeting has already been conducted, and agrees that the Commission can modify the draft LPS so that the draft LPS meets the LPS criteria pursuant to section 35(5)(c).**
- 5. Endorses Robyn Cox to represent the Planning Authority at hearings pursuant to Section 35H.**

21.5 Flinders Business Economic Social Structural Review Report

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	GOV/1101
Annexures	21.5.1 Flinders FTI Consulting Study of Economics, Business and Social Structure on Tasmania's Flinders Island 21.5.2 Project Brief Flinders Business Economic Social Structural Review

INTRODUCTION

In 2017, Council was successful in an application for Building Better Regions Funding (Community Investment Stream) to undertake an independent review of our disadvantage as an island. FTI Consulting (FTI) was commissioned to undertake this work.

This report summarises the scope of the work and presents the Final Report for formal consideration.

PREVIOUS COUNCIL CONSIDERATION

15 February 2018 Council Meeting. Budget income allocation noted.
17 May 2018 Council Meeting

PREVIOUS COUNCIL DISCUSSION

1 February 2017 Council Workshop
9 March 2017 Council Workshop
7 May 2019 Council Workshop

OFFICER'S REPORT

The structural and financial operation of Flinders Council, and the Furneaux Islands generally, is significantly disadvantaged due to our remoteness as we are not connected to land, are made up of 52 islands and have a very small population and rate base relative to our size.

Intuitively, all residents know and understand this and adapt lifestyle and operations to suit. In some instances, due to our unique lifestyle and generally low housing and accommodation costs, we are seen somewhat counterintuitively as less disadvantaged. Governments also understand this and from time to time fund facilities, programs and subsidies that recognise their overarching "community service obligation," much like what exists between the Australian mainland and other remote and less populated states, such as Tasmania.

In 2017, Council was successful in an application for Building Better Regions Funding (Community Investment Stream) to essentially look at an independent review of our disadvantage. FTI Consulting was commissioned to deliver in accordance with the attached Project Brief (Annexure 20.5.2).

Over the past 12 months or so, FTI has been examining relevant statistical data, and amongst other things, engaging through a range of stakeholders and groups, including a community survey. The strong interest, skills and passion by the firm's main personnel to try and understand Flinders was evident, including Ryan Tasma, as the main face locally of the organisation, and Robert Southern and Dr Peta Seaton being strong supporting features.

This report summarises the scope of the work and presents the Final Report Annexure 20.5.1 for formal consideration.

The clear majority of the benefits derived will be delivered post the project period, as this is the primary aim of the exercise, i.e. to provide all stakeholders with the tools to refine their policies to justify increased support to the Flinders Municipality, enabling local organisations to more effectively plan, target and deliver job opportunities, goods and services.

Some may view the report in a skeptical manner and potentially dismiss the report's contents and findings. However, as an independent review, the report carries with it potentially significant weight to positively influence a range of stakeholders, including state and federal governments.

Notwithstanding Flinders' many strengths, the report identifies five immediate challenges for consideration by Flinders Council and the Community.

- 1 There is a quantifiable disadvantage of between \$346 - \$612/per household per week (\$17,992 - \$31,824 per household per annum) associated with living on Flinders Island, depending on dwelling structure.
- 2 That Flinders Island will need to grow its population if it is to sustain the amenity, quality of life and opportunity it has enjoyed in the past.
- 3 That Flinders Island will likely reach a 'tipping point' in 7 years, in which its own population will not be able to maintain essential public and private services, because its resident working population will reduce to fewer than 472 people.
- 4 The costs of providing services (infrastructure related and social services, residents and visitors, public and private) will grow and Flinders Island will become increasingly dependent on outside resourcing. Government intervention could potentially be a 'last resort', if sustainable structural funding models are not realised and due weight not put on factors of 'remoteness'.
- 5 Developing future opportunities for a sustainable future will require investment in infrastructure, solutions to housing, and innovative approaches to fit-for-purpose regulation.

This is a major piece of work that has the potential to be a catalyst for positive change for the development of the municipality, provided the recommended actions are implemented. It forms a key input into Council's upcoming strategic community planning exercise.

How the Council leads this process will be pivotal.

STATUTORY REQUIREMENT

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

- 1 Population Growth – Focusing on strategies, projects and policy initiatives that support the community economic development innovation and investment attraction
 - 1.2 Increase “the working age” population
 - 1.2.3 Study the existing constraints to increasing the level of the locally based population
 - 1.2.3.1 Complete Flinders Business Economic and Social Structural Review Project
- 4 Strategic, Efficient and effective Organisation – Responding to risks and opportunities.
 - 4.1 Remain actively engaged with internal and external stakeholders providing regional leadership
 - 4.1.1 The Furneaux Islands unique circumstances, isolated community and specific financial needs are understood by key external stakeholders.
 - 4.1.1.1 Investigate the disadvantages experienced by the Community from living within the Furneaux region and lobby for an amendment to the Bass Strait Passenger Vehicle Equalisation Scheme (BSPVES) to include an interstate component. Ie between 'mainland' Tasmania and the Furneaux Group.

BUDGET AND FINANCIAL IMPLICATIONS

Nil. Report has been completed as per budgeted allocation. There will need to be ongoing additional resources, both human and financial, to be allocated going forward if the benefits of the study are to be achieved.

RISK/LIABILITY

There is a high risk to Council's strategy to grow the population if the report's recommendations are not actioned and implemented in a timely fashion.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That Council:

- 1. Receives and notes the Flinders FTI Consulting Study of Economics, Business and Social Structure on Tasmania's Flinders Island.**
- 2. Develops a strategic program to action and monitor progress on implementation of the report's recommendations.**
- 3. Undertake initial implementation steps by:**
 - (a) Forwarding a copy of the report to selected stakeholders;**
 - (b) Investigating the additional one off and ongoing operational costs that will be required to action the above recommendations based upon the studies' findings, with a view to seeking ongoing support, otherwise to avoid the benefits of the study being lost;**
 - (c) Lobbying for an amendment to the Bass Strait Passenger Vehicle Equalisation Scheme (BSPVES) to include an interstate component, i.e. between 'mainland' Tasmania and the Furneaux Group.**

21.6 Community Grants 2019/20

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	FIN/0905
Annexures	21.6.1 Community Grant Applications (For Elected Member's only) 21.6.2 Summary of previous grant funding

INTRODUCTION

Volunteer groups are a vital component of the social fabric that makes up the Furneaux Community. Grants such as these are designed to assist these groups to remain viable and continue to provide services and activities to the broader community.

Regrettably their ability to raise adequate funding from within the community as well as pay for additional capital costs required to undertake their activities is limited and in previous years, the Council has provided the community with the opportunity to request financial assistance for local projects.

This approach has been well supported and a further round of funding requests is now submitted for consideration.

PREVIOUS COUNCIL CONSIDERATION

Community Grants are decided annually by Council.

OFFICER'S REPORT

Notices were placed in the Island News, and on the Council's website, calling for community organisations to submit applications for funding via Council's Community Grant Scheme. Applications closed on 29 April 2019. The following applications were received prior to the closing date for consideration by Council:

No.	Applicant	The Project	Amount Requested
1	Furneaux Field & Game	14 sashes for Super Shoot and Tasmanian Championships	\$528
2	Flinders Island Artisans	Promotional banner and photocopy 1000 brochures (in-kind)	\$200 + \$300 (in-kind)
3	Flinders Island Harriers	Co-fund festival promotion	\$1000
4	Flinders Island Junior Football	Scoreboard	\$500
TOTAL of grant applications received prior to closing date			\$2,228 + \$300 (in-kind)
The following two applications were received after the advertised closing date.			
A	Flinders Island Show Society	In-kind support – facility and equipment hire fees, cleaning and preparation of venue, provision of rubbish bins and removal	\$1370 (approx. in-kind)
B	Flinders Island Cheesemakers	Return airfares and 50% of instructor's fees	\$860
TOTAL of grant applications received after closing date			\$860 + \$1370 (in-kind)

Council will need to decide the outcome but also to determine whether the two applications received after the closing date will be included for consideration.

A summary of previous years funding is provided for comparison.

STATUTORY REQUIREMENT

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

- 5. Liveability
- 5.2 Support cultural activities that foster social engagement and emotional wellbeing and provide opportunities for creative expression.
 - 5.2.1 Arts and cultural activities are encouraged and supported.
 - 5.2.1.2 Deliver the Community Grants and Gunn Bequest funding program.

BUDGET AND FINANCIAL IMPLICATIONS

Minimal

RISK/LIABILITY

No foreseen risks

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

For Council to decide.

21.7 Gunn Bequest Grants 2019/20

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	FIN/1600
Annexures	21.7.1 Gunn Bequest Grant Applications (For Elected Member's only) 21.6.2 Summary of previous grant funding

INTRODUCTION

The Gunn Bequest is annually allocated to sporting groups on the Island for the promotion or facilitation of sporting activities for the general population.

PREVIOUS COUNCIL CONSIDERATION

Gunn Bequest Grants decided annually by Council.

OFFICER'S REPORT

Notices were placed in the Island News, and on the Council's website, calling for sporting clubs to submit applications for funding via Council's Gunn Bequest Grants Program. Applications closed 29 April 2019.

The total amount held in trust for the Gunn Bequest at present is \$109,028 and the estimated interest to be earned on the account for the 2018/19 financial year is estimated to be \$2,735. As per Council's decision when the bequest was received in 1985, only 50% of maturing interest is to be distributed as grants and the remainder is to be reinvested.

Therefore, the available amount for distribution this year is \$1,367.

The following application was received for consideration by Council:

No.	Applicant	The Project	Amount Requested
1	Furneaux Field & Game	20 medallions for Super Shoot and Tasmanian Championships	\$182
TOTAL of Grant Applications			\$182

A summary of previous years funding is provided for comparison.

STATUTORY REQUIREMENT

Local Government Act 1993

POLICY/STRATEGIC IMPLICATIONS

- 5. Liveability
- 5.2 Support cultural activities that foster social engagement and emotional wellbeing and provide opportunities for creative expression.
 - 5.2.1 Arts and cultural activities are encouraged and supported.
 - 5.2.1.2 Deliver the Community Grants and Gunn Bequest funding program.

BUDGET AND FINANCIAL IMPLICATIONS

Minimal

RISK/LIABILITY

No foreseen risks

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

For Council to decide.

21.8 Council's 3rd Quarter Quarterly Report

Action	Information
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	COU/0600
Annexures	21.8.1 3 rd Quarter Quarterly Report (January - March 2019)

INTRODUCTION

The purpose of this report is to provide Councillors with progress updates on the various Annual Plan actions undertaken by the whole of Council for the first quarter of the financial year.

PREVIOUS COUNCIL CONSIDERATION

Previously provided as departmental monthly reports then departmental quarterly reports.

OFFICER'S REPORT

Annexure 20.8.1 – 3rd Quarter Quarterly Report (January – March 2019), is the third quarterly report against the actions in the 2018/19 Annual Plan.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That the Council's 3rd Quarter Quarterly Report (January – March 2019) be received and accepted by Council.

21.9 Councillor Resolution Report

Action	Information
Proponent	Council Officer
Officer	Bill Boehm General Manager
File Reference	COU/0600
Annexures	21.9.1 Councillor Resolution Report May 2018

INTRODUCTION

This report identifies the actions taken and actual costs associated with implementing resolutions passed by elected members up to May 2019.

PREVIOUS COUNCIL CONSIDERATION

The report is presented on a monthly basis.

OFFICER'S REPORT

Please read Annexure 20.9.1 – Councillor Resolution Report May 2019.

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION

That the Councillor Resolution Report January 2019 be noted.

22 CLOSED COUNCIL

22.1 Closed Council Item – Confidential Report

22.2 Closed Council Item – General Manager’s Performance Review Update

22.3 Closed Council item – Staffing Matter

Action	Decision
Proponent	Council Officer
Officer	Bill Boehm General Manager

REASON FOR CLOSED COUNCIL

19.1 is **CONFIDENTIAL** in accordance with Section 15(2) (g) of the *Local Government (Meeting Procedures) Regulations 2015*.

19.2 and 19.3 are **CONFIDENTIAL** in accordance with Section 15(2) (a) of the *Local Government (Meeting Procedures) Regulations 2015*.

VOTING REQUIREMENTS

Absolute Majority

RECOMMENDATION

That Council moves into Closed Council.

Meeting Closed
